STATE OF NEW HAMPSHIRE 1 2 PUBLIC UTILITIES COMMISSION 3 DAY 2 June 29, 2021 - 10:09 a.m. 4 MORNING SESSION ONLY 5 [Remote Hearing conducted via Webex] 6 RE: DW 21-090 7 ABENAKI WATER COMPANY AND AQUARION COMPANY Petition for Approval of the 8 Acquisition of Abenaki Water Company by Aquarion Company 9 (Hearing) 10 **PRESENT:** Chairwoman Dianne Martin, Presiding 11 Commissioner Daniel C. Goldner Jody Carmody, Clerk 12 Corrine Lemay, PUC Hybrid Hearing Host 13 **APPEARANCES:** 14 Reptg. Aquarion Company: Jessica A. Chiavara, Esq. 15 Daniel Venora, Esq. (Keegan Werlin) Jessica Ralston, Esq. (Keegan Werlin) 16 Reptg. Abenaki Water Company: 17 Jody J. Cranmore, Esq. (Cranmore...) Jennifer L. DiBella, Esq. (Cranmore...) 18 Reptg. Omni Mount Washington, Inc.: 19 Thomas B. Getz, Esq. (McLane Middleton) 20 Reptg. Bretton Woods Property Owners Association (BWPOA): 21 Paul Mueller 22 23 Court Reporter: Susan J. Robidas, NH LCR No. 44 24 {DW 21-090} [DAY 2] {06-29-21}

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| 1 | APPEARANCES (CONT'D) | |
| 2 | Reptg. Village Shore Estates, and | |
| 3 | representing herself: Cristy Bresson, pro se | |
| 4 | James Cook, pro se | |
| 5 | Sharon Burgess, pro se | |
| 6 | Kevin Monahan, pro se | |
| 7 | Reptg. Residential Ratepayers: | |
| 8 | Donald M. Kreis, Esq., Consumer Adv. Kijana Plenderleith, Law Student Intern | |
| 9 | Office of Consumer Advocate | |
| 10 | Reptg. PUC Staff: F. Anne Ross, Esq. | |
| 11 | Christopher R. Tuomala, Esq. | |
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| 1 | PROCEEDINGS |
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| 2 | CHAIRWOMAN MARTIN: Let's go on the |
| 3 | record. We are continuing the hearing this |
| 4 | morning in Docket DW 21-090. I will remind |
| 5 | everyone that was sworn in yesterday that you |
| 6 | are still under oath, and we will resume |
| 7 | questioning starting with Commissioner |
| 8 | Goldner. |
| 9 | Oh, Ms. Ross. |
| 10 | MS. ROSS: Chairwoman Martin, I |
| 11 | probably should have raised this at the |
| 12 | beginning. But just for clarity, Staff has |
| 13 | presented or questioned based on both the no |
| 14 | adverse impact and the public interest |
| 15 | standard because the Commission has asked for |
| 16 | briefs on the issues but has not announced |
| 17 | its decision. And so I would suggest that |
| 18 | parties think about whether or not their |
| 19 | presentation has addressed both standards, |
| 20 | because the scope has not yet been |
| 21 | determined. And so I'm just raising that as |
| 22 | an issue not so much for the Commission, |
| 23 | because ultimately it will decide what the |
| 24 | standard is that's going to apply to the |
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| 1 | record that it has in front of it. But just |
|----|---|
| 2 | for administrative efficiency, it would be |
| 3 | great if we covered whatever we need to in |
| 4 | the hearing today. So I'm just raising that. |
| 5 | CHAIRWOMAN MARTIN: Ms. Ross, from |
| 6 | your perspective, does that require anything, |
| 7 | or can we proceed with Commissioner Goldner? |
| 8 | MS. ROSS: As I indicated, Staff |
| 9 | has already presented on both standards. And |
| 10 | I think the Company's petition argues on both |
| 11 | standards, and their testimony covers both |
| 12 | standards. So the alert, to the extent I'm |
| 13 | raising it, is for parties who are here |
| 14 | questioning, to make sure that they have an |
| 15 | opportunity to ask any questions that they |
| 16 | might have under both standards. |
| 17 | CHAIRWOMAN MARTIN: Okay. Thank |
| 18 | you, Ms. Ross. |
| 19 | Does anyone else need to be heard |
| 20 | on that before we proceed? |
| 21 | [No verbal response] |
| 22 | CHAIRWOMAN MARTIN: Okay. |
| 23 | Commissioner Goldner. |
| 24 | COMMISSIONER GOLDNER: Yes. Thank |
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| 1 | | you. |
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| 2 | | [WITNESS PANEL PREVIOUSLY DULY SWORN] |
| 3 | INTE | RROGATORIES BY COMMISSIONERS: |
| 4 | BY C | OMMISSIONER GOLDNER: |
| 5 | Q. | My questions are addressed to Mr. Morrissey |
| 6 | | primarily. |
| 7 | | Mr. Morrissey, what was the revenue, the |
| 8 | | actuals for Abenaki in 2019 and 2020? I |
| 9 | | believe it was around 250K, but I would just |
| 10 | | like to clarify. |
| 11 | A. | (Morrissey) Certainly. I will for all of |
| 12 | | Abenaki, the revenues for 2020 was roughly |
| 13 | | \$727,000. Now, this includes the northern |
| 14 | | in addition to the southern systems, the |
| 15 | | northern system in Rosebrook. So 727,000 in |
| 16 | | 2020 and 706,000 in 2019. That's the revenue |
| 17 | | line. The net income line is a bit of a |
| 18 | | different story. Net income is a negative. |
| 19 | | Net loss of \$63,000 in 2020 and net income of |
| 20 | | 29,000 in 2019. |
| 21 | Q. | Okay. And this is for Abenaki Water Company |
| 22 | | and the old structure; correct? |
| 23 | A. | (Morrissey) That's correct. And just for |
| 24 | | reference, I'm looking at Exhibit 2, marked |
| | | {DW 21-090} [DAY 2] {06-29-21} |

1 Page 50.

2 Q. Okay.

3 A. (Morrissey) That's the audited financials for
4 Abenaki Water Company.

Q. And then in the case of 20-112, I believe
that Abenaki was asking for an increase in
the revenue requirement of about \$222,000; is
that right?

(Morrissey) Based on my recollection, that 9 Α. 10 sounds about right, yes. And again, that 11 rate case was associated with only those 12 southern systems. So the Rosebrook system was not included in that rate proceeding. 13 14 And I think along the lines of that 15 proceeding, I think there was a request for a 16 consolidation of rates amongst those systems. 17 Q. Okay. Very good. I was personally confused on that, because in the rate case I could 18 only find annual revenue of about 252K. 19 So 20 to your point, there was some differentiation between the northern and southern systems. 21 22 Okay. Very good. So do you have the 23 sort of total or consolidated increase in revenue requirement request at this time? 24 Or {DW 21-090} [DAY 2] $\{06-29-21\}$

| 1 | | could you estimate what that what you |
|----|----|---|
| 2 | | think that might be? |
| 3 | A. | (Morrissey) I believe the increase I have is |
| 4 | | about a 205,000 increase, subject to check, |
| 5 | | for those southern systems. |
| 6 | Q. | Okay. And what would it be for the northern |
| 7 | | systems? |
| 8 | A. | (Morrissey) There's not currently a rate |
| 9 | | request in place for that. |
| 10 | Q. | Okay. So the total revenue requirement |
| 11 | | increase is about, I had 221 in the rate |
| 12 | | case, you had 205. Let's just call it 205. |
| 13 | | And the purchase price of the acquisition was |
| 14 | | about \$40.6 million; correct? |
| 15 | A. | (Morrissey) Correct. And that includes the |
| 16 | | Connecticut and Massachusetts parts of |
| 17 | | (Court reporter interrupts.) |
| 18 | Α. | (Morrissey) The Connecticut and Massachusetts |
| 19 | | regulated businesses, as well as the non- |
| 20 | | regulated operations of NESC. My apologies. |
| 21 | Q. | So thank you, Mr. Morrissey. I was just |
| 22 | | trying to establish kind of the size of the |
| 23 | | issue relative to the total purchase price. |
| 24 | | So if my math is right, it's something like |
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| 1 | | .5 percent of the purchase price as the |
|----|----|---|
| 2 | | revenue requirement, which is I think causing |
| 3 | | a lot of attention in this acquisition |
| 4 | | process. So it's I think a relatively small |
| 5 | | number, at least relative to the purchase |
| 6 | | price. |
| 7 | | So my question for you, Mr. Morrissey, |
| 8 | | would be, you know, you summarized very well |
| 9 | | the condition of Abenaki yesterday. And I |
| 10 | | would I'd like to understand if you've |
| 11 | | considered treating the assets, or at least |
| 12 | | some of the assets of Abenaki, as impaired in |
| 13 | | terms of the acquisition and writing off some |
| 14 | | of those costs. |
| 15 | A. | (Morrissey) Are we referring to hard assets, |
| 16 | | or are we talking about some of the |
| 17 | | additional costs on the balance sheet related |
| 18 | | to let's say deferred debits or other |
| 19 | | proceedings? |
| 20 | Q. | Yeah, I would answer that by saying both. |
| 21 | | You know, in my experience, an acquisition is |
| 22 | | a really good time to look at the whole |
| 23 | | picture and clean things up a little bit. |
| 24 | | And I'm sure that you and the team have |
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| looked at that. And I'm just curious as to your findings, to see if there's anything that you thought you might treat as a write-off for impairment. A. (Morrissey) Yeah. No, I think it's a great question. I think it's something we're certainly going to be taking a look at. I think to the extent that some of those assets have been hung up and they're part of the ongoing regulatory docket related to that rate case, certainly that could either | |
|--|--|
| 3 that you thought you might treat as a 4 write-off for impairment. 5 A. (Morrissey) Yeah. No, I think it's a great 6 question. I think it's something we're 7 certainly going to be taking a look at. I 8 think to the extent that some of those asset 9 have been hung up and they're part of the 10 ongoing regulatory docket related to that | |
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| 9 have been hung up and they're part of the 10 ongoing regulatory docket related to that | |
| 10 ongoing regulatory docket related to that | |
| | |
| 11 rate case, certainly that could either | |
| | |
| 12 validate or discredit whether those assets | |
| 13 have any value and whether they should be | |
| 14 written off at the time of the acquisition. | |
| 15 Q. Okay. Thank you. I'll ask you a | |
| 16 hypothetical. I hope you're comfortable | |
| 17 answering. | |
| 18 If the approval of the acquisition in | |
| 19 New Hampshire was made contingent upon AWC | |
| 20 New Hampshire and Abenaki being the same | |
| 21 legal entity, what concerns would you have? | |
| 22 A. (Morrissey) Well, I'd have to think about | |
| 23 that. I think one of the concerns would be | |
| 24 that it could elongate this approval process | |
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| 1 | | Secondly, I think it may bring in to this |
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| 2 | | proceeding additional parties that might |
| 3 | | express displeasure with the combination. |
| 4 | | And I think, third, my concern would be just |
| 5 | | really kind of a rush to judgment or in |
| 6 | | terms of getting to that eventuality. And |
| 7 | | I'm not saying that we're not going to get |
| 8 | | there at some point. I think certainly from |
| 9 | | an operational perspective, I see at a high |
| 10 | | level there's some advantages to operating |
| 11 | | under one corporate umbrella, one operating |
| 12 | | subsidiary in New Hampshire in terms of the |
| 13 | | long term. It's creating a glide path that |
| 14 | | is graceful and is thoughtful, that ensures |
| 15 | | that all parties are heard and are addressed. |
| 16 | | And, you know, it kind of reverts back to my |
| 17 | | first point. I think the greatest concern, |
| 18 | | if we were to attempt do that, my concern is |
| 19 | | it certainly could elongate this process of |
| 20 | | moving forward with this merger proceeding. |
| 21 | Q. | Thank you. If you along those same lines, |
| 22 | | if the two companies were the same legal |
| 23 | | entity and you found large expenses or |
| 24 | | capital that you weren't expecting, |
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significantly more than you were expecting, 1 what would you do if you found that? 2 (Morrissey) In terms of -- well, in terms of 3 Α. large capital projects, and those projects 4 were necessary in order to provide a safe and 5 reliable product, the expectation is, from an 6 7 operational perspective, we want to address 8 that to make sure we're continuing to provide a safe and quality product. Certainly it 9 would signal that -- or in the case of O&M as 10 11 well, both pieces would have an implication in terms of the cost of providing service to 12 the customer base. So I think it would be 13 14 important for us to signal and communicate 15 what we're finding. 16 You know, surprises are typically bad. 17 And to the extent we can bring people onboard

18 early, in terms of in this case, you know, 19 what was being identified and what the 20 implications might be, and to that it would 21 be, to the extent that we could actually lay 22 out a rate trajectory in terms of what we 23 think the implications might be on the 24 customer base. And this goes for all facets 25 for all facets

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| 1 | | of the customer base, in terms of all the |
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| 2 | | classes residential, commercial, |
| 3 | | industrial, public authority, and the |
| 4 | | various |
| 5 | Q. | Okay. Yeah, the reason I'm asking, of |
| 6 | | course, is that you already have identified |
| 7 | | 205,000 of increased revenue requirement, and |
| 8 | | that's already a significant increase. And |
| 9 | | if you were to find more surprises, then that |
| 10 | | would just exacerbate the problem of course. |
| 11 | | So thank you for that. |
| 12 | | And my final question is that the OCA |
| 13 | | and others have suggested, I think, that the |
| 14 | | Commission not approve this acquisition in |
| 15 | | their opening statements. Can you share with |
| 16 | | the Commission what the transaction would |
| 17 | | look like if Massachusetts and Connecticut |
| 18 | | were to approve by their respective |
| 19 | | commissions, but New Hampshire did not? |
| 20 | Α. | (Morrissey) Gosh. I think I have to go back |
| 21 | | and take a look at the agreement or consult |
| 22 | | with our attorneys as to whether the entire |
| 23 | | transaction I think the assumption under |
| 24 | | the agreement is that we need successful |
| | <u>.</u> | {DW 21-090} [DAY 2] {06-29-21} |

approval of regulatory approval in all three jurisdictions to proceed further. So I'd have to consult with our attorney and check the legal documentation in terms of what would happen in the event of that and what forms of recourse there could be, which could potentially be an addendum to that agreement. And again, here I'm speculating. I'm going out on -- you know, venturing out to the speculation phase as to what could be done.

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11 So if Connecticut and Massachusetts were 12 approved and New Hampshire was rejected, could the parties -- and this would have to 13 be negotiated with New England Service 14 15 Company and Aquarion Company as to whether 16 there was still value and a reason to move 17 forward at that point, you know, could we carve out the New Hampshire subsidiary, 18 19 adjust the purchase price and conditions of 20 sales and proceed with New Hampshire 21 continuing to be served by New England 22 Service Company and Aquarion would proceed 23 with the operating of subsidiaries in 24 Connecticut and Massachusetts in the plan {DW 21-090} [DAY 2] $\{06-29-21\}$

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| 1 | | that we've laid out there. | |
| 2 | Q. | Okay. Thank you. | |
| 3 | | COMMISSIONER GOLDNER: Chairwoman | |
| 4 | | Martin, would it make sense to make that a | |
| 5 | | record request? | |
| 6 | | CHAIRWOMAN MARTIN: If you would | |
| 7 | | like to make a record request, certainly. | |
| 8 | | COMMISSIONER GOLDNER: Okay. Let's | |
| 9 | | do that. | |
| 10 | BY C | OMMISSIONER GOLDNER: | |
| 11 | Q. | Thank you, Mr. Morrissey. That's all my | |
| 12 | | questions. | |
| 13 | Α. | (Morrissey) Certainly. Yeah, and just a | |
| 14 | | point of clarification in terms of the record | |
| 15 | | request. Is that for a copy of the | |
| 16 | | purchase the plan of merger and the | |
| 17 | | agreement with between the entities, which | |
| 18 | | is already part of the docket, or is it | |
| 19 | | something else? | |
| 20 | Q. | It's just a clarification. You had mentioned | |
| 21 | | that if Massachusetts and Connecticut | |
| 22 | | approved and New Hampshire did not, you | |
| 23 | | suggested that you would want to talk to | |
| 24 | | legal and understand exactly what the | |
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| 1 | | implications were. So I'm just looking for |
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| 2 | | clarification on that question. |
| 3 | Α. | (Morrissey) Certainly. Okay. Thank you. |
| 4 | Q. | Thank you. |
| 5 | | CHAIRWOMAN MARTIN: Okay. And Mr. |
| 6 | | Venora, we will reserve Exhibit 27 for that. |
| 7 | | MR. VENORA: Thank you. |
| 8 | | CHAIRWOMAN MARTIN: Commissioner |
| 9 | | Goldner, are you through with your questions? |
| 10 | | COMMISSIONER GOLDNER: All done. |
| 11 | | Thank you. |
| 12 | | CHAIRWOMAN MARTIN: Okay. Thank |
| 13 | | you. |
| 14 | | I have a few questions remaining. |
| 15 | | Everyone did a really good job, so a lot of |
| 16 | | mine have been crossed off. |
| 17 | BY C | HAIRWOMAN MARTIN: |
| 18 | Q. | Let's start where Commissioner Goldner just |
| 19 | | left off. Can you give us the status of the |
| 20 | | approvals in the other states and with the |
| 21 | | federal government, to the extent those have |
| 22 | | moved forward at all? |
| 23 | Α. | (Morrissey) I can. And I may also I think |
| 24 | | ask Debra Szabo to join me to just augment. |
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| 1 | | So in Connecticut we have filed. We |
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| 2 | | have just learned this morning that there |
| 3 | | will be an evidentiary hearing related to the |
| 4 | | merger that's been set up for next Tuesday, I |
| 5 | | believe, July 6th. So that will be our first |
| 6 | | evidentiary hearing. We did have a public |
| 7 | | hearing in Connecticut several weeks ago. We |
| 8 | | have various discovery has occurred in terms |
| 9 | | of interrogatories, and they've been |
| 10 | | responded to. So Connecticut is moving ahead |
| 11 | | at a brisk pace. |
| 12 | | In the case of Massachusetts, we've also |
| 13 | | received I think our first set of discovery, |
| 14 | | and I believe that that discovery may be due |
| 15 | | tomorrow. |
| 16 | А. | (Szabo) Yes. |
| 17 | Q. | (Morrissey) Is that correct? |
| 18 | А. | (Szabo) That's correct. We have discovery |
| 19 | | due June 30th related to the Massachusetts |
| 20 | | acquisition. On June 30th, there's also a |
| 21 | | public comment hearing scheduled, to be |
| 22 | | followed by a tech session where they'll |
| 23 | | establish the procedural schedule. |
| 24 | Q. | Do either of those states have an expedited |
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| | | |

| 1 | | process? You mentioned Connecticut just |
|----|----|---|
| 2 | | scheduled an evidentiary hearing. Is that |
| 3 | | part of the normal procedure? |
| 4 | A. | (Szabo) Yes. |
| 5 | Q. | Okay. |
| 6 | A. | (Szabo) And Connecticut works on a 200-day |
| 7 | | statutory time frame. I'm just pulling up |
| 8 | | the schedule. The tentative draft decision |
| 9 | | is on the calendar for October 8th, final |
| 10 | | decision October 27th, and the statutory |
| 11 | | deadline is November 16th. |
| 12 | Q. | Thank you. |
| 13 | | Okay. Yesterday Mr. Morrissey, this |
| 14 | | is for you we heard about some reductions |
| 15 | | in costs related to Abenaki, which, while |
| 16 | | they are not incredibly large numbers |
| 17 | | compared to things we generally hear, they |
| 18 | | are significant related to that small water |
| 19 | | utility. We also heard testimony related to |
| 20 | | the rate case and the significant increase |
| 21 | | that's being sought in that case for rates. |
| 22 | | Does the Company have any plan to take |
| 23 | | action related to the rate case to reflect |
| 24 | | the changes; and if so, can you share that |
| | | {DW 21-090} [DAY 2] {06-29-21} |

| | with the Commission? |
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| Α. | (Morrissey) Certainly. So, you know, |
| | currently, again, separate docket that's |
| | encapsulating the rate increase for the |
| | southern Abenaki systems. Currently we are |
| | not a party to that. Abenaki management has |
| | had discussions and I think floated a |
| | proposal to PUC Staff and OCA. I believe |
| | that's still alive and kicking, and I think |
| | there may be something, you know my desire |
| | is I would love to see that settlement occur. |
| | I stated on the record yesterday my |
| | belief that a rate increase is necessary for |
| | these systems, just given the significant |
| | capital requirements and just the |
| | lackluster not even lackluster I mean |
| | deficient, you know, operating the utility at |
| | a net loss, and really a significant loss, a |
| | net loss relative to the size of the |
| | revenues. That's problematic. And so I |
| | think there's a need for rate relief. And I |
| | fully understand the quantum of that initial |
| | rate request in the proposal is significant. |
| | I think I believe there's an opportunity |
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| | Α. |

for a meeting hopefully somewhere in the 1 I believe there's, you know, a step 2 middle. increase, which was also referenced in 3 yesterday's discussion was part of that plan. 4 5 I think, you know, as we're having this discussion today, I think there may be an 6 7 opportunity where the Company may be 8 amenable, or certainly from our perspective, to defer or, you know -- and again, this 9 would obviously have to be part of -- you 10 11 know, Mr. Vaughan and the Abenaki team would need to be able to sign off on that. 12 But there may be some flexibility with respect to 13 14 that step increase and perhaps taking that 15 off the table for now to make it a little bit 16 more palatable in terms of an appropriate 17 glide path. But again, the hope is to get the 18 19 revenues that those systems need to operate

and function in a viable fashion. And at the and function in a viable fashion. And at the same time, you know, I'm very interested in moving this docket, this merger docket forward so that we've got, you know, some additional visibility into the operation and {DW 21-090} [DAY 2] {06-29-21}

moving ahead in terms of this business as we go forward.

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Thank you. I think Staff highlighted 3 Okay. Q. yesterday the concern about what we're 4 hearing in this docket, which is related cost 5 savings, and then you have a rate case where 6 7 obviously the impacts of those significant rate increases are incredibly important to 8 the ratepayers in those cases. And so Staff 9 suggested, I think I understood, you know, 10 11 whether the timing of that rate case is appropriate. We certainly heard from several 12 parties related to a concern about being in 13 14 the middle of a rate case during this 15 process. So I just raise that -- my question 16 is clearly based upon the Company actually 17 acquiring. But it is a concern that I think we're hearing, and it's a legitimate concern. 18 19 So I was wondering if the Company had thought 20 about that. And it sounds like you have 21 thought about it and all the parties are 22 working on that. 23 (Morrissey) We certainly have thought about Α.

23 A. (Morrissey) we certainly have thought about 24 it. I think if there was a magic bullet {DW 21-090} [DAY 2] {06-29-21}

where we thought, hey, you know, with 1 2 Aquarion coming in and the governance structure changes, where we're operating 3 these systems and there were just, you know, 4 5 over-the-top savings that was going to reduce the cost structure of this business so that 6 7 it could operate in a viable fashion, if that 8 were available to us, a lever that was available to us, I would be suggesting that 9 today and pulling that lever. 10 11 Unfortunately, just given the nature of the business, the nature of the costs, I 12 don't -- you know, I don't see that. I think 13 14 there will be some savings, as we've 15 highlighted in this case. I think that that 16 is going to accrue to the customers. But is 17 it -- would it offset the amount anywhere near the quantum of the rate request or 18 19 something as necessary in terms of operating 20 that business? The answer is no. I think 21 some rate relief is necessary, and it was 22 probably necessary a long time ago.

23 Unfortunately, we're here now staring at a
24 very, very significant rate increase.

 $\{DW \ 21-090\}$ [DAY 2] $\{06-29-21\}$

| 1 | | There's customer rate shock in place. And, |
|----|----|---|
| 2 | | you know, I think folks, you know, might be |
| 3 | | thinking that this merger is going to |
| 4 | | completely alleviate that need for rate |
| 5 | | relief. And unfortunately, it's not going to |
| 6 | | be any savings aren't going to be |
| 7 | | significant enough to offset that rate |
| 8 | | increase. |
| 9 | Q. | But we have heard you testify that this |
| 10 | | acquisition will not have an adverse effect |
| 11 | | on the rates. |
| 12 | A. | (Morrissey) Correct. |
| 13 | Q. | So you're saying it may not create an offset, |
| 14 | | but at least there won't be an adverse |
| 15 | | effect? Can you clarify that for me? |
| 16 | A. | (Morrissey) Oh, sure. Yeah. I'm sorry. |
| 17 | | Related to this merger docket. Rates |
| 18 | | will not change as a result of this merger |
| 19 | | docket. Full stop. |
| 20 | | We have identified as part of this |
| 21 | | docket certain savings that we would expect |
| 22 | | to accrue, both in the short term and |
| 23 | | potential savings that may accrue in the |
| 24 | | longer term. So that's going to be on the |
| | | {DW 21-090} [DAY 2] {06-29-21} |

| 1 | | come. That's going to come for the following |
|----|----|---|
| 2 | | rate proceeding that would occur, the next |
| 3 | | general rate filing that would occur |
| 4 | | post-close, if the Commission approves this |
| 5 | | transaction. |
| 6 | Q. | Okay. Thank you. |
| 7 | Α. | (Morrissey) But I would, you know, just to |
| 8 | | finalize that point for clarification, |
| 9 | | running parallel with this merger docket, as |
| 10 | | you mentioned earlier, we do have that |
| 11 | | ongoing rate increase that is in play that |
| 12 | | needs to that would be adjudicated. That |
| 13 | | would increase rates |
| 14 | | [Court Reporter interrupts.] |
| 15 | А. | (Morrissey) I said that would increase rates, |
| 16 | | or potentially not increase rates, right, if |
| 17 | | a rate increase was not allowed. |
| 18 | Q. | Okay. Thank you. I'm moving on to a |
| 19 | | different topic. |
| 20 | | In your testimony yesterday, there was |
| 21 | | discussion about the merger agreement and the |
| 22 | | items listed in Exhibit 2, Bates Page 21, |
| 23 | | which were the environmental issues and other |
| 24 | | issues that are outstanding with Abenaki. |
| | | {DW 21-090} [DAY 2] {06-29-21} |

| 1 | | And your answer, either I didn't fully |
|----|----|---|
| 2 | | understand your answer, or you didn't have |
| 3 | | the information at the time. But what I |
| 4 | | would like to understand is who is |
| 5 | | responsible pursuant to the agreement for |
| 6 | | those projects, issues going forward if the |
| 7 | | acquisition occurs? |
| 8 | A. | (Morrissey) So many of these projects that |
| 9 | | are highlighted are deficiencies that are |
| 10 | | highlighted here on Schedule 3.16, Page 21 of |
| 11 | | Exhibit 2. Many of those projects addressing |
| 12 | | those issues are currently in flight. |
| 13 | | They've commenced in terms of planning, |
| 14 | | design, and in some cases execution. So |
| 15 | | those things are happening now concurrently |
| 16 | | with as we're sitting here. There will be |
| 17 | | a transition to, you know, when if and |
| 18 | | when the transaction were to be approved, you |
| 19 | | know, that would transition over to Aquarion. |
| 20 | | Many of the same folks that are overseeing |
| 21 | | those projects today will continue to be |
| 22 | | overseeing those projects, in terms of the |
| 23 | | boots on the ground. |
| 24 | | We saw Mr. Gallo yesterday testifying, |
| | | {DW 21-090} [DAY 2] {06-29-21} |
| | | |

| 1 | you know, as the engineer of NESC, his |
|---|---|
| 2 | involvement. He will continue on. And there |
| 3 | will be some additional folks from the |
| 4 | Aquarion team, in terms of the Aquarion |
| 5 | management, that will also be engaged in some |
| 6 | of these projects. |
| _ | |

7 Q. Okay. Thank you.

Specifically the tank pressure issue is 8 obviously a significant concern for the 9 10 Commission. And yesterday I heard you 11 testify something along the lines of, "We're 12 just reviewing now. I have a couple of 13 executives working on it to come up with the best and most cost-effective approach." 14 Ι 15 have to say that was concerning to me because 16 we are at a point in the process with that, where a further delay is not tolerable. 17

So how can you assure us that this acquisition will not result in further delay, that we're not starting at the beginning on that issue?
A. (Morrissey) Well, in terms of -- well, first of all, I apologize if that was how I was

24 perceived.

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The intent is we've got two 1 2 vice-presidents. John Walsh, our VP of operations for Massachusetts and New 3 Hampshire, who is directly involved with 4 5 this, together with Dan Lawrence, our VP of engineering and planning and real estate. 6 7 They're both meeting on a weekly basis, part 8 of the ongoing capital planning team meetings with Don Vaughan, Bob Gallo, and their 9 respective teams going through these capital 10 11 They've been engaged in these projects. 12 weekly meetings now for certainly the better part of a month, or probably longer. 13 Since we've been -- since the deal has been signed. 14 So these folks are well versed on the issues. 15 I think they're bringing up alternatives and 16 17 solutions. I think their voices are being heard. And I think the other parties, in 18 19 terms of, you know, Omni or some of the other 20 parties, I think they've -- and DES -- those folks have been on the same -- have been on 21 22 these calls with Mr. Walsh, with 23 Mr. Lawrence. 24 So we are engaged in the process, and we

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| 1 | | are as anxious as anyone to bring this to a |
|----|----|---|
| 2 | | resolution and to get all parties comfortable |
| 3 | | with the solution and what the potential |
| 4 | | implications of that solution might be. |
| 5 | Q. | And so if I'm understanding you, your answer |
| 6 | | to my question is because the Company is |
| 7 | | already engaged in the process, there will be |
| 8 | | no delay related to this acquisition; is that |
| 9 | | right? |
| 10 | A. | (Morrissey) That's correct. Yes. |
| 11 | Q. | Okay. |
| 12 | A. | (Morrissey) And frankly, with any luck, there |
| 13 | | will be an opportunity to accelerate it, to |
| 14 | | the extent that we can provide a little |
| 15 | | grease, you know, grease the skids a little |
| 16 | | bit here and get this process moving. I am |
| 17 | | all for that. But we need to collaborate. |
| 18 | | This is as I mentioned yesterday, this is |
| 19 | | a "we." This isn't an "us" or a "them." |
| 20 | | It's let's all get under the same tent. |
| 21 | | Let's understand what the options are, what |
| 22 | | the implications of each of those options |
| 23 | | are, what the costs associated with each of |
| 24 | | those are, and figure out, you know, how are |
| I | | {DW 21-090} [DAY 2] {06-29-21} |

| 1 | | we going to pay for it, and what is the |
|----|----|---|
| 2 | | solution that satisfies the problems that |
| 3 | | we're trying to resolve here, to the extent |
| 4 | | that we can do that. And I think there's |
| 5 | | going to be some compromise that's going to |
| 6 | | be required to do that. But I think we can. |
| 7 | | And I think, given that we're kind of the |
| 8 | | outsiders coming in, if you will, at this |
| 9 | | point hopefully we can actually be an |
| 10 | | accelerant to the process. |
| 11 | Q. | Okay. Thank you. That certainly would be an |
| 12 | | additional benefit. |
| 13 | | I think all of my other questions have |
| 14 | | been answered. |
| 15 | | CHAIRWOMAN MARTIN: Ms. Carmody, do |
| 16 | | we have Mr. Phillips on the line? He had |
| 17 | | some trouble yesterday, and I want to make |
| 18 | | sure that, to the extent he has questions, he |
| 19 | | gets to ask them. |
| 20 | | MS. CARMODY: He is out there. I |
| 21 | | can't move him in. But I can unmute him. |
| 22 | | Would you like for me to do that now? |
| 23 | | CHAIRWOMAN MARTIN: Yes, please. |
| 24 | | MR. PHILLIPS: Hello, this is Mr. |
| | | {DW 21-090} [DAY 2] {06-29-21} |

| 1 | Phillips, intervenor from Tioga. I am on the |
|----|---|
| 2 | line. I'll be intermittently because of my |
| 3 | work schedule today. I do not have |
| 4 | questions. I think everybody's done very |
| 5 | well so far. Yeah, just listening to the |
| 6 | proceedings so far. |
| 7 | CHAIRWOMAN MARTIN: Okay. Thank |
| 8 | you, Mr. Phillips. I just wanted to make |
| 9 | sure, if you wanted to ask questions, you had |
| 10 | the opportunity. |
| 11 | MR. PHILLIPS: Much appreciated. |
| 12 | CHAIRWOMAN MARTIN: Okay. So back |
| 13 | to you, Mr. Venora. Any redirect? |
| 14 | MR. VENORA: Thank you, |
| 15 | Chairwoman |
| 16 | MS. CARMODY: Might I intervene for |
| 17 | one moment? |
| 18 | CHAIRWOMAN MARTIN: Go ahead. |
| 19 | MS. CARMODY: Yup, there's another |
| 20 | gentleman, Mr. Monahan, who also would like |
| 21 | to say something. Should he do so now or |
| 22 | wait? |
| 23 | CHAIRWOMAN MARTIN: And is he also |
| 24 | on the phone? |
| | {DW 21-090} [DAY 2] {06-29-21} |

1 MS. CARMODY: He is on the phone as 2 an intervenor. 3 CHAIRWOMAN MARTIN: Okay. Yes, please. 4 5 MS. CARMODY: Mr. Monahan? Mr. Monahan? Oh, hold on. He's typing his 6 7 question. Shall I read it? 8 CHAIRWOMAN MARTIN: Is he not able 9 to speak? MS. CARMODY: I have unmuted him, 10 11 but it appears that he's not hearing us. And so he has typed -- oh, he says "no phone." 12 So he doesn't have a phone. So he must 13 14 just -- I'm not sure I understand what he's 15 asking or saying, but he has typed his 16 question. 17 CHAIRWOMAN MARTIN: Okay. Why don't we do this: Let's go to redirect, and 18 then we'll take a brief recess so I can 19 20 determine whether he does have a question 21 that he needs to be given the opportunity to 22 ask, and then we'll come back. 23 Okay. MS. CARMODY: Thank you. 24 MR. VENORA: Chairwoman Martin, I {DW 21-090} [DAY 2] $\{06-29-21\}$

| 1 | was going to actually ask if I probably |
|----|--|
| 2 | just need two minutes to talk to Mr. |
| 3 | Morrissey and the rest of our panel. I don't |
| 4 | expect we will have much, if anything. But I |
| 5 | just wanted to confer with them, if that's |
| 6 | okay. |
| 7 | CHAIRWOMAN MARTIN: That would be |
| 8 | fine. Why don't we recess until 10:55, and |
| 9 | then I can try to figure out the intervenor |
| 10 | issue. |
| 11 | MR. VENORA: Thank you very much. |
| 12 | CHAIRWOMAN MARTIN: You're welcome. |
| 13 | (Brief recess taken at 10:44 a.m., and |
| 14 | the hearing resumed at 11:08 a.m.) |
| 15 | CHAIRWOMAN MARTIN: Okay. Let's go |
| 16 | back on the record. Mr. Kreis has |
| 17 | volunteered to or offered to facilitate the |
| 18 | question for Mr. Monahan. |
| 19 | Mr. Kreis, if you'd like to |
| 20 | proceed. |
| 21 | MR. KREIS: Thank you, Madam |
| 22 | Chairwoman. Good afternoon or good |
| 23 | morning, everybody. Sorry to have missed the |
| 24 | preliminary exercises this morning. But I'm |
| | {DW 21-090} [DAY 2] {06-29-21} |

back. 1 Mr. Monahan e-mailed me his 2 question, and I'm going to read it. It's a 3 question for Mr. Morrissey. Here it is: 4 5 Mr. Monahan says, "I am a Bow customer, lived with the water system for 32 6 7 I appreciate your desire to have years. 8 happy customers. But in all honesty, Mr. Morrissey, I don't think you will inherit 9 many happy customers here in Bow, especially 10 11 if their rates are more than doubled. We 12 already have excessively high rates. I was shocked to hear you say to Anne Ross that you 13 had no idea that the proposed Abenaki rates 14 would more than double our water bills. 15 16 It was your testimony yesterday that Abenaki needed rate relief. 17 But Mr. Morrissey, we are the ones who need the 18 relief. Abenaki Water created the deficit 19 20 situation, not the ratepayers. For years, despite rate increases, Abenaki has been 21 22 reluctant to make critical improvements to 23 the system. For years Abenaki knew that the wells could not meet customer demands. 24 They {DW 21-090} [DAY 2] $\{06-29-21\}$

| 1 | | knew that the delivery system was in terrible |
|----|----|---|
| 2 | | condition. They knew there were many |
| 3 | | undetectable leaks in the system. |
| 4 | | Consequently, the system could not produce a |
| 5 | | profit, so Abenaki turns once again to Bow |
| 6 | | ratepayers to bail them out. It's a vicious |
| 7 | | cycle and one which I have witnessed for 32 |
| 8 | | years. |
| 9 | | How will you make certain that Bow |
| 10 | | customers are happy?" |
| 11 | A. | (Morrissey) Well, I'm not sure I can provide |
| 12 | | assurances about Mr. Monahan's or other |
| 13 | | customers' happiness. I fully appreciate the |
| 14 | | many of the issues and the challenges, |
| 15 | | particularly there in Bow. So I'm extremely |
| 16 | | empathetic to the situation that you have. I |
| 17 | | mean, not only as you're highlighting, |
| 18 | | you're absolutely right. There are some |
| 19 | | water quality issues and leak issues. And |
| 20 | | frankly, there's, you know, a source of |
| 21 | | supply issue there, all of which present |
| 22 | | challenges. And, you know, I'm not here |
| 23 | | I'm not trying to accept I don't want to |
| 24 | | accept blame, and I don't want to put blame |
| | | {DW 21-090} [DAY 2] {06-29-21} |

on another party. But I believe the issues 1 2 that persist in Bow probably preceded Abenaki and NESC entering into, you know, owning that 3 But, you know, that doesn't get us system. 4 5 anywhere. Where we want to be -- and this is again I'll point to the collective "we" here. 6 7 We would like to provide water service at the 8 most affordable rates that we can, where we can operate the systems at an acceptable 9 level of risk. And I've got a vested 10 11 interest in having customers such as you to be pleased with the service we're providing. 12 Unfortunately, water is a heavy 13 14 commodity. It is locally sourced. And some 15 of the solutions that are brought to bear 16 have to be local, and they can be expensive. 17 And to the extent that there is not a large critical mass to spread those costs over, 18 19 rates on a per customer basis can be high. 20 But what I can assure you is we are going to 21 put everything we can into this, in terms of 22 coming up with the best solutions that we can 23 that are cost-effective to the customer. 24 CHAIRWOMAN MARTIN: Thank you, Mr. {DW 21-090} [DAY 2] $\{06-29-21\}$

1 Kreis, for doing that. Was that the only 2 question? Yes, it is. 3 MR. KREIS: CHAIRWOMAN MARTIN: Okay. Thank 4 5 you. Back to you, Mr. Venora. 6 7 MR. VENORA: Thank you, Chairwoman 8 Martin. And we've conferred, and the companies do not have any redirect. 9 10 CHAIRWOMAN MARTIN: Okay. Thank 11 you. Let's deal with the exhibits now. 12 I have Exhibits 1 through 22 and 24 through 13 14 26 adopted by the Company's witness. Exhibit 23, is there any objection to 15 16 admitting that as a full exhibit? MR. VENORA: Well, we don't know 17 that that's been adopted or attested to by 18 any witness. So I don't know if there's a 19 20 foundation for purposes of adoption into the 21 record. We've reviewed it, but nobody's 22 authenticated it or spoken to it. So I'm not 23 quite sure what the purpose of it would be. 24 CHAIRWOMAN MARTIN: That sounds {DW 21-090} [DAY 2] $\{06-29-21\}$

1 like an objection. Does anyone else want to be heard on that? 2 3 MR. KREIS: Yes. We're talking about Exhibit 23 here? 4 CHAIRWOMAN MARTIN: 5 Yes. MR. KREIS: Well, I guess in 6 7 general, I would say that the Commission should simply admit it and give it the weight 8 it deserves. The rules of evidence don't 9 apply, so there's no hearsay objection or 10 11 anything like that. And just because the petitioners don't like it isn't really a 12 reason not to admit it. 13 14 CHAIRWOMAN MARTIN: Well, I think 15 the issue here, Mr. Kreis, is that it wasn't 16 actually referred to during the proceeding, 17 at least as far as my observation. Can you point to anywhere where it was? 18 I cannot. But I don't 19 MR. KREIS: 20 see that as an obstacle to its admission. 21 CHAIRWOMAN MARTIN: Anyone else 22 want to be heard on this? Does Staff have a 23 position? MS. ROSS: Staff doesn't have a 24 {DW 21-090} [DAY 2] $\{06-29-21\}$

| 1 | position. It is difficult to figure out what |
|----|--|
| 2 | the "affordability range" means on that |
| 3 | exhibit. But we don't object to its entry. |
| 4 | MS. BRESSON: This is Cristy |
| 5 | Bresson. The intervenors for Bow and Tioga, |
| 6 | we were the ones who submitted that exhibit, |
| 7 | and it was merely an exemplar to display the |
| 8 | already existing condition of Bow and Tioga |
| 9 | paying some of the highest rates in New |
| 10 | Hampshire is only going to be exacerbated by |
| 11 | the current proposed rate increase. |
| 12 | So if the Commission would like |
| 13 | more information on it, we certainly can |
| 14 | provide it. That's what I submitted |
| 15 | initially. I'm in agreement with Mr. Kreis, |
| 16 | that I don't think it's warranted to be |
| 17 | excluded simply because I didn't address it. |
| 18 | That's what I would ask at this point. |
| 19 | CHAIRWOMAN MARTIN: Okay. Thank |
| 20 | you. We'll admit it, but we will give it the |
| 21 | weight that it is due. |
| 22 | MS. BRESSON: Thank you. |
| 23 | CHAIRWOMAN MARTIN: Any objection |
| 24 | to any other exhibits? |
| l | {DW 21-090} [DAY 2] {06-29-21} |

1 [No verbal response] Okay. Seeing 2 CHAIRWOMAN MARTIN: none, we will admit Exhibits 1 through 22 and 3 24 through 26 as full exhibits. We also have 4 Exhibit 27 reserved for the record request. 5 Any questions related to that? 6 7 [No verbal response] 8 CHAIRWOMAN MARTIN: Okay. Anything 9 else --10 MR. VENORA: The only question --11 Chairwoman Martin, I'm sorry. The only question would be if there's a specific 12 deadline. I mean, but the companies will 13 endeavor to file that one as quickly as 14 15 possible. I don't expect it to take us more 16 than a day or two to put that together. 17 CHAIRWOMAN MARTIN: Okay. If you can file it as soon as possible, and by 18 19 Thursday at the latest. 20 MR. VENORA: Yes, we will do so. 21 CHAIRWOMAN MARTIN: Anything else 22 before we hear closings? 23 [No verbal response] 24 CHAIRWOMAN MARTIN: Okay. Hearing {DW 21-090} [DAY 2] $\{06-29-21\}$

nothing, Mr. Kreis. 1 2 MS. BURGESS: Chairwoman Martin. 3 CHAIRWOMAN MARTIN: Oh, yes. MS. BURGESS: Sorry. This is 4 5 Intervenor Sharon Burgess and -- can you hear me? 6 7 CHAIRWOMAN MARTIN: I can. 8 MS. BURGESS: Okay. So I did have a question. I thought yesterday after our 9 break you would call on intervenors to be 10 11 able to ask questions. Remember I yielded twice when you called on me, asking to wait 12 until after Cristy had presented. 13 I never --14 we never came back, and I don't know where I 15 was supposed to speak up and say I had a 16 couple questions. 17 CHAIRWOMAN MARTIN: Okay, Ms. Burgess. So the normal process is when I 18 19 call on you, it's your turn to go. So I 20 guess it was not clear as between the two of 21 us that you expected to go again at the end. 22 Is there any objection to taking 23 the questions from Ms. Burgess at this point? 24 MR. VENORA: No, the Company has no {DW 21-090} [DAY 2] $\{06-29-21\}$

1 objection. 2 CHAIRWOMAN MARTIN: Anyone else? [No verbal response] 3 CHAIRWOMAN MARTIN: Okay. 4 Ms. 5 Burgess, why don't you go ahead. MS. BURGESS: I'll try to be quick. 6 7 And then I will have a closing as well. Or I can just go into closing, however you decide 8 9 you want me to go. 10 CHAIRWOMAN MARTIN: Let's do your 11 questions, Ms. Burgess, and then I'll need to give Mr. Venora an opportunity to see if he 12 has any redirect related to those. And then 13 14 I will take closings and call on people. 15 MS. BURGESS: Okay. And I 16 apologize to everybody. Thank you for 17 letting me ask now. CHAIRWOMAN MARTIN: 18 Go ahead. 19 CROSS-EXAMINATION BY MS. BURGESS: 20 21 So, for Don Morrissey. In your testimony ο. 22 yesterday, you described a robust 23 infrastructure of SAP and capital budget practices that exist within Aquarion for 24 {DW 21-090} $\{06-29-21\}$ [DAY 2]

| 1 | | review and planning and all these other rate |
|----|----|---|
| 2 | | procedures you have in place. You also |
| 3 | | testified that Abenaki will be a stand-alone |
| 4 | | entity. |
| 5 | | What will the mechanism be for advising |
| 6 | | and utilizing these systems and practices for |
| 7 | | Abenaki? As a stand-alone company, will |
| 8 | | there be administrative fees charged back for |
| 9 | | these services? |
| 10 | A. | (Morrissey) Sure. Couple pieces to that. So |
| 11 | | in terms of the SAP system, the expectation |
| 12 | | is that we would bring Abenaki over to our |
| 13 | | SAP system. So for, you know, a financial |
| 14 | | customer, as well as asset management, it |
| 15 | | will be under the SAP system and get the |
| 16 | | benefits of that. I described some of those |
| 17 | | benefits yesterday in terms of, you know, a |
| 18 | | call center and field service technicians, |
| 19 | | connectivity between those, the ability to |
| 20 | | dispatch work directly to the field and so |
| 21 | | on. So that will be the case. |
| 22 | | In terms of oversight of projects, I |
| 23 | | went into some detail yesterday talking about |
| 24 | | the project management committee, the annual |
| | | {DW 21-090} [DAY 2] {06-29-21} |

and five-year capital planning process, how the oversight there really occurs with a group of folks who transcend each of the operating companies, but will include the management team of the New Hampshire operations, and Abenaki is part of that. So we discussed that.

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8 The latter part of your question had to do with allocations, in terms of what type of 9 support that is being provided to Abenaki and 10 11 whether Abenaki, whether there would be a charge. To the extent that there's efforts 12 or resources applied from, you know, from 13 14 parties, from employees outside of those 15 three Abenaki employees that we talked about 16 yesterday, yes, there would be a charge that 17 would come across to Abenaki, again, just 18 reflecting an appropriate cost of service, 19 you know, kind of under a fairness principal, 20 to the extent that you don't want Connecticut 21 employees or Massachusetts employees -- or 22 ratepayers -- I'm sorry -- Connecticut 23 customers or Massachusetts customers 24 subsidizing New Hampshire customers, just as {DW 21-090} $\{06-29-21\}$ [DAY 2]

| 1 | | you wouldn't want New Hampshire customers |
|----|----|---|
| 2 | | subsidizing other jurisdictions. |
| 3 | Q. | Is there a way for you to describe how that |
| 4 | | will impact the rates? Are they equivalent |
| 5 | | to any mechanism that currently exists in |
| 6 | | Abenaki? So have you looked at Abenaki's |
| 7 | | at NESC's charges to Abenaki? Are they at |
| 8 | | all similar? Can you help describe that |
| 9 | | mechanism and how they would compare? |
| 10 | A. | (Morrissey) Yeah, we're not that far down the |
| 11 | | path yet, if you will. But the services that |
| 12 | | NESC is providing to Abenaki, those would be |
| 13 | | supplanted. So those charges would just |
| 14 | | continue, and they would be replaced with |
| 15 | | these Aquarion charges. Certainly the |
| 16 | | expectation would be that, you know, |
| 17 | | hopefully those charges are going to be less |
| 18 | | and you'll see some additional efficiencies |
| 19 | | coming through to the Abenaki customer. But |
| 20 | | we haven't gotten into that level of detail |
| 21 | | at this stage. |
| 22 | Q. | I guess as a ratepayer, I fear that since |
| 23 | | they are more expansive systems expensive |
| 24 | | systems to maintain, that that would be an |
| I | | {DW 21-090} [DAY 2] {06-29-21} |

| 1 | | impact spot for ratepayers to then now be |
|----|----|---|
| 2 | | paying for something that is nice and |
| 3 | | wonderful and easy, but not necessarily |
| 4 | | necessary for a small water system like ours. |
| 5 | | So, yes, that helps in your business model, |
| 6 | | but is that an advantage to the ratepayers? |
| 7 | | Moving on to a second question, also for |
| 8 | | Don Morrissey. I may have misunderstood, so |
| 9 | | I'm asking for clarity here. |
| 10 | | In testimony yesterday, there were two |
| 11 | | instances where there was discussion |
| 12 | | regarding an affiliate agreement for Abenaki |
| 13 | | and Aquarion. The NESC agreement will not |
| 14 | | exist once certainly this merger were to take |
| 15 | | place. Please clarify if there will be an |
| 16 | | affiliate agreement and how it compares to |
| 17 | | the existing affiliate agreement in terms of |
| 18 | | cost, response and service. |
| 19 | A. | (Morrissey) Sure. So the affiliate yes, |
| 20 | | there will be an affiliate agreement between |
| 21 | | Abenaki and Aquarion. It will kind of spell |
| 22 | | out the services being provided. Effectively |
| 23 | | the gist of that will be, to the extent |
| 24 | | services are provided, that transfer costs |
| ļ | | {DW 21-090} [DAY 2] {06-29-21} |

will be at cost; there will not be any form 1 of a mark-up between those subsidiaries. 2 And that affiliate agreement, it has not 3 yet been drafted for Abenaki. I mean, 4 5 everything -- we're kind of sequencing one thing at a time here. We're going through 6 7 the regulatory process right now, so it does 8 not exist now. But the expectation and what I testified to and provided in these exhibits 9 is that we expect it to be substantially the 10 11 same agreement that's in place between Aquarion Water Company of New Hampshire and 12 its affiliates. 13 Okay. But there's been no comparison done to 14 Q. 15 see if there are going to be increases there. 16 (Morrissey) No. No, there -- to answer to Α. 17 your question, no, there has not been any analysis done. I believe that that 18 19 agreement, the current agreement with NESC, 20 is also at cost. But no, we have not done 21 any comparison at this stage. 22 It's just that's not apples and apples. At **Q**. 23 cost for one company versus at cost for 24 another does not guarantee that they will be {DW 21-090} $\{06-29-21\}$ [DAY 2]

| 1 | | similar. So I just would go back to the no |
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| 2 | | net harm and sort of the benefit when we |
| 3 | | haven't examined those possibilities for |
| 4 | | increase. These two areas we just discussed |
| 5 | | are possibilities for increase to ratepayers |
| 6 | | in this merger. So I guess I just look to |
| 7 | | that and say we do have concerns here. |
| 8 | | Also for Don Morrissey. During |
| 9 | | questioning today by Commissioner Goldner, |
| 10 | | you stated that expected revenues of the |
| 11 | | combined New Hampshire systems and I don't |
| 12 | | recall the exact number you gave in that |
| 13 | | estimate, but I believe it was north of |
| 14 | | 500,000. In calculating that estimate that |
| 15 | | you gave him, he was asking for revenues and |
| 16 | | what you expected with this acquisition. |
| 17 | | When you were calculating that estimate, |
| 18 | | what rates did you use for the systems, given |
| 19 | | that the rate case is in process? So how |
| 20 | | could you give an estimate, unless did you |
| 21 | | assume no rate increase? Did you assume the |
| 22 | | maximum rate increase? Or how did you come |
| 23 | | up with that estimate? |
| 24 | A. | (Morrissey) Okay. Just to clarify, the |
| | | {DW 21-090} [DAY 2] {06-29-21} |

| 1 | | question that I recall from this morning from |
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| 2 | | the Commissioner was what are the revenues of |
| 3 | | Abenaki. So this was not an estimate. I |
| 4 | | cited Exhibit 2, Page 50, which are the |
| 5 | | audited financial statements for Abenaki. |
| 6 | | And I provided the revenues for Abenaki for |
| 7 | | 2020 of 729,000 or 727,000, I'm sorry, for |
| 8 | | 2020 and 706,000 for 2019. So there were no |
| 9 | | estimates. I was referring to an exhibit |
| 10 | | with the audited financials for the last two |
| 11 | | years. |
| 12 | Q. | So in your educated opinion here, with the |
| 13 | | rate increase, those would go north at least |
| 14 | | by the amount that is being proposed in the |
| 15 | | rate increase, so a substantial increase to |
| 16 | | those revenue numbers. |
| 17 | A. | (Morrissey) I'm sorry. I did not comment on |
| 18 | | that in terms of what the outcome of this |
| 19 | | ongoing rate case is. That's separate from |
| 20 | | this docket. |
| 21 | Q. | But you could comment on that and say you |
| 22 | | expect (connectivity issue) |
| 23 | A. | (Morrissey) I'm sorry. You broke up. I |
| 24 | | didn't hear your question. |
| | | {DW 21-090} [DAY 2] {06-29-21} |

| 1 | Q. | You could actually comment on that. With |
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| 2 | | your experience, you could tell us that you |
| 3 | | expect a revenue increase as rates change, if |
| 4 | | the rates change. |
| 5 | Α. | (Morrissey) I would prefer not to comment on |
| 6 | | it. It's a separate docket. We're here |
| 7 | | today speaking to the merger docket. There's |
| 8 | | a separate docket that's underway related to |
| 9 | | the rate increase. And frankly, Aquarion |
| 10 | | isn't even party to that at this time. So I |
| 11 | | think anything I say at this point related to |
| 12 | | that is pure speculation. |
| 13 | | MR. KREIS: Madam Chair, I request |
| 14 | | that you instruct the witness to answer the |
| 15 | | question that's been posed to him. There |
| 16 | | hasn't been an objection interposed to it. |
| 17 | | MR. VENORA: Can we ask |
| 18 | | CHAIRWOMAN MARTIN: I'd ask you to |
| 19 | | restate the question. I did not hear an |
| 20 | | actual question at the end of what was it |
| 21 | | was statement. If you have a question, if |
| 22 | | you can phrase it as a question, that would |
| 23 | | help. |
| 24 | | MS. BURGESS: Okay. So in his |
| | | {DW 21-090} [DAY 2] {06-29-21} |

testimony --

2 BY MS. BURGESS:

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Don Morrissey, in your testimony today to 3 Q. Commissioner Goldner, he was requesting 4 5 information I guess on the revenues and the performance of 2019 and 2020. 6 I'm asking now 7 that, in your estimate, those revenues will change drastically, given the rate case. 8 So we're going to go from the numbers that you 9 were quoting. And it's particularly in the 10 11 southern systems there's going to be a So could you please help 12 drastic increase. us understand what you expect for revenues? 13 14 (Morrissey) So there is a proposal -- the Α. 15 Company has proposed a rate increase of I 16 think we said approximately \$205,000 for the 17 southern systems of Abenaki. And that's ongoing before the Commission, and a decision 18 needs to be determined based upon their 19 evaluation of those -- of the level of 20 21 capital investment that's part of that, you 22 know, that is part of that request, as well 23 as the operating and maintenance expenses for 24 operating the Abenaki system. So there is a {DW 21-090} [DAY 2] $\{06-29-21\}$

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| 1 | | rate increase that's underway that will |
| 2 | | impact, or has the potential to impact those |
| 3 | | southern division customers. |
| 4 | Q. | Okay. No further questions. |
| 5 | | CHAIRWOMAN MARTIN: Thank you, Ms. |
| 6 | | Burgess. |
| 7 | | Mr. Venora, do you have any |
| 8 | | redirect based upon that? |
| 9 | | MR. VENORA: Thank you, Chairwoman |
| 10 | | Martin. I just have two brief questions for |
| 11 | | Mr. Morrissey. |
| 12 | | REDIRECT EXAMINATION |
| 13 | BY M | R. VENORA: |
| 14 | Q. | Mr. Morrissey, in relation to the issue of |
| 15 | | affiliate agreements, is it correct that |
| 16 | | Aquarion is not asking for approval in this |
| 17 | | docket of any affiliate agreements between |
| 18 | | Aquarion and Abenaki? |
| 19 | A. | (Morrissey) That is correct. |
| 20 | Q. | Is it also correct that any affiliate charges |
| 21 | | would not be allowed in rates unless and |
| 22 | | until they were determined to be reasonable |
| 23 | | and appropriate and approved by the |
| 23 | | |
| 23 24 | | Commission in a future rate case? |

1 (Morrissey) That is also correct. Α. 2 MR. VENORA: Thank you. That's all we have for redirect. 3 CHAIRWOMAN MARTIN: Okay. Thank 4 5 you. Commissioner Goldner, do you have 6 7 any follow-up? 8 COMMISSIONER GOLDNER: I do not. 9 CHAIRWOMAN MARTIN: Okay. Let us start with Mr. Kreis for closing arguments. 10 11 MR. KREIS: I guess that means I 12 have to unmute myself again. Thank you, Madam Chairwoman. 13 14 Let me start with a couple of expressions of thanks. First, I would like 15 16 to thank Chairwoman Martin and Commissioner 17 Goldner for their thoughtful attention. And I would especially like to 18 19 thank colleagues on the PUC Staff team. This I believe turns out to be the very last

I believe turns out to be the very last hearing that will be taking place before the PUC under its current form of organization, which I don't know if it dates all the way back to 1911, but it's been in place for a

 $\{DW \ 21-090\}$ [DAY 2] $\{06-29-21\}$

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very long time. Later this week, the PUC will metamorphose somewhat, and we'll be entering a brave new world. And this therefore is the culmination of a long and noble tradition of vigilant regulation, and I'd like to recognize it.

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7 I would also like to thank Mr. Morrissey for his testimony. 8 It hasn't escaped my notice that most of the questions 9 over the last couple of days have been 10 11 directed to him. I get to cross-examine a lot of utility executives, and I appreciated 12 his answers to not just my questions, but to 13 14 the questions asked by other parties. Ι 15 found his testimony to be forthright, 16 helpful, and illuminating. And I just want 17 to make sure that he and everybody else understands that that's my assessment. 18 19 I also want to incorporate by reference the written briefs that the OCA 20 21 filed on the question of how the Commission 22 should interpret the statutes that apply

here. I'm not going to repeat those

arguments here because they're already

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available to everybody who cares to read 1 2 them. This is, to our knowledge at the 3 OCA, and as far as I know, that of anybody 4 5 else in this case, a unique and unprecedented situation. What we have here is a proposed 6 ownership change in which the to-be-acquired 7 company is in the middle of a rate case. 8 And on top of that, the existing New Hampshire 9 operating company of the acquiring entity 10 11 also has a pending rate case. It is, in those circumstances, impossible to determine 12 either no adverse impacts, no net harm or net 13 14 benefits, whichever of those standards 15 applies, because the rate effective date of 16 the rate case is January 1st, 2021, a date 17 that's already passed. So the Commission has no way of knowing what the rates will be and 18 19 thus what effect the merger will or will not 20 If the Company were here guaranteeing have. that the presently effective rates would 21 22 remain in place or would actually go down because of consolidation, that would be 23 24 another thing. The Commission might be in a {DW 21-090} $\{06-29-21\}$ [DAY 2]

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position to consider this a, for want of a 1 2 better term, a rubber-stamped merger under RSA 369:8, II, obvious no adverse impacts. 3 But that's not the situation we're 4 5 here confronting. And this is a big deal because some of these customers, as you 6 heard, are being asked to suffer rate 7 8 increases of well over 200 percent. This is a situation of these petitioners' own making. 9 They knew when Abenaki filed its rate case 10 11 that this transaction was in the offing. They had the ability to withdraw the rate 12 They already did it once. And they 13 case. could have, but they did not make commitments 14 15 sufficient to assure customers and the 16 Commission that adverse impacts are out of 17 the question. The overhead costs that customers 18 19 of what is now Abenaki are going to be an 20 The companies are offering a "heads unknown. I win and tails you lose" proposition because 21 22 they're bragging to you that costs associated with Mr. Vaughan, the New England Service 23 Company board, et cetera, will be eliminated.

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But they have no idea how or what will 1 2 replace them. Ditto, even more importantly with the entire workforce of Abenaki, which 3 will be provided to Abenaki apparently by 4 5 some to-be negotiated and to-be approved affiliate agreement. 6 7 In the end, everything I need to 8 know and everything you Commissioners need to know about this case in its present posture I 9 learned in seventh grade. My seventh grade 10 11 algebra class to be specific. That's where I learned about equations and about variables. 12 If you think a no net harm standard applies, 13 14 then this case comes down to an equation in 15 which there's an equal sign between the two 16 sides: Pre-merger Abenaki, post-merger 17 Abenaki.

18 If you think, as the OCA thinks, 19 for the reasons we stated in our briefs, that 20 a net benefit standard applies, then the 21 middle of the equation has a less than or 22 equal to sign pointing in the direction of 23 pre-merger Abenaki. Here, for the sake of 24 argument, I'll assume we're using an equal

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sign. 1 Really, there are two numbers on 2 either side of the equation, rates and 3 service, because that's everything that is 4 relevant to a public interest determination: 5 Will rates and will service before the merger 6 be equal to what we'll see after the merger? 7 8 So if you assume, purely for the sake of 9 argument, that pre-merger service is perfect and will remain so, then you can put a 100 10 11 on either side of the equation. But here's the thing: 12 We don't know what rates apply either pre-merger or 13 14 post-merger because the pre-merger rates are 15 to be determined. So the equation is 100 16 plus X equals 100 plus Y. The petitioners 17 want you to assume that X equals Y, but the record supports no such determination. 18 Thus, at the very least, the Commission must hold 19 20 this record open for future proceedings and 21 perhaps even defer its decision until after 22 the new permanent rates and charges for 23 Abenaki can be determined. Alternatively, the petition should just be denied because 24 {DW 21-090} $\{06-29-21\}$ [DAY 2]

the petitioners have completely failed to 1 2 make the requisite showing. Now, I confess, on behalf of the 3 residential ratepayers that I represent, that 4 some of what I heard yesterday and today, and 5 what you heard, Commissioners, really floored 6 And it should be very worrisome to the 7 me. 8 Commission as well. In response to a 9 question from Ms. Ross, Mr. Morrissey described Abenaki as, quote, "effectively a 10 11 basket case, borderline non-viable." He 12 conceded, in response to Mr. Getz, that Abenaki is seeking a very, very large rate 13 14 That was his words, "very, very increase. 15 large." But he characterized that question as "independent" of the question you confront 16 17 here. I respectfully disagree. Mr. Morrissey admitted that 18 19 Aquarion and Eversource are paying a huge 20 acquisition premium to the owners of New 21 England Service Company. And in response to 22 the questions I asked him, he basically said 23 his company is doing that because they want 24 to buy up as much franchise territory as they {DW 21-090} $\{06-29-21\}$ [DAY 2]

can in their three states because 1 2 opportunities to do that are very limited. And he told Mr. Getz that the early 3 discussions between Aquarion and New England 4 Service Company focused on all the 5 difficulties Abenaki has had in New 6 7 Hampshire. Good grief. It is painfully, 8 shockingly obvious what's going on here: Abenaki is the ugly stepchild of this 9 transaction, not the reason for one cent of 10 11 the acquisition premium; a utility suffering from huge problems, so huge that Aquarion 12 wants to keep a ring fence around Abenaki 13 that would make the wall along the U.S. 14 Mexico border look like a picket fence. 15 16 So what these two companies want 17 you to bless is effectively a huge payoff and reward and an opportunity to walk away from 18 19 New England Service Company's abysmal record 20 since its -- since Abenaki, its subsidiary, became a New Hampshire utility just a few 21

O-M-G. New England Service

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Company, as to New Hampshire, should by all

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rights have agreed to pay Aquarion a negative

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years ago.

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acquisition premium for the opportunity to get out of its service obligation here in New Hampshire. Instead, New England Service Company wants to take the money and run, leaving its New Hampshire customers facing an ominous rate increase. And they want you to bless the deal because they rely on a statute with the phrase "no adverse impact." Don't do it.

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This couldn't be farther from the 10 11 sort of transaction that the General Court had in mind when it adopted RSA 369:8, II 12 back in 1999. The Legislature back then was 13 14 thinking about transactions between distant 15 parent companies, publicly traded companies 16 swapping out one group of shareholders for 17 another at a price to which each group had That truly would be a transaction to 18 agreed. 19 which New Hampshire is and ought to be 20 indifferent as a government. 21 But that's not this transaction.

This transaction, based on the record before you, is a great deal. A great deal for New England Service Company's owners because they {DW 21-090} [DAY 2] {06-29-21}

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get to walk out of New Hampshire, a great 1 2 deal for Aquarion because it gets to keep building its empire in Massachusetts, and 3 especially Connecticut. But it is an awful 4 5 deal for Abenaki's beleaguered New Hampshire ratepayers already suffering from years of 6 7 poor management and the looming prospect of 8 drastic rate increases. In these 9 circumstances, you cannot find that this proposed transaction meets the standard for 10 11 automatic deemed approval under Paragraph II 12 of RSA 369:8. And you must either reject the transaction altogether or defer your decision 13 and conduct a full-blown administrative 14 15 proceeding. Thank you. 16 CHAIRWOMAN MARTIN: Thank you, Mr. 17 Kreis. Mr. Getz. 18 19 MR. GETZ: Thank you, Madam Chair. 20 So on behalf of Omni, as indicated at the prehearing conference, as a general 21 22 proposition, Omni supported Aquarion's 23 acquisition of Abenaki on the assumption

that, at minimum, services and operations

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would improve. In terms of the standard to 1 be applied today, Omni agrees with Mr. 2 Kreis's view of the standard that should be 3 applied to this transaction. But I will 4 5 address today the acquisition in terms of whether Aquarion has demonstrated that there 6 7 will not be an adverse effect on rates, 8 terms, services or operations. I suppose the glib way of looking at this is that things 9 10 couldn't be worse. But I don't believe that 11 the -- that is the legal standard.

Omni does not challenge that there 12 will be no adverse effect on services or 13 14 operation, and, in truth, expects that there 15 will be significant improvements in those 16 The dilemma for customers, however, regards. 17 centers on rates. As shown in the data 18 requests, data responses, and in testimony 19 yesterday, Aquarion has agreed to purchase 20 Abenaki for \$40 million, including a nearly 21 \$24 million premium above book, a premium 22 that is 1.5 times book. The purchase price, 23 however, for the utilities in three states is 24 a consolidated price and does not appear to {DW 21-090} $\{06-29-21\}$ [DAY 2]

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be allocated on a utility-by-utility basis in 1 2 any explicit way. But what became clear yesterday is 3 that the value of the acquisition really lies 4 in Connecticut and Massachusetts and that the 5 New Hampshire properties represent risks for 6 Aquarion in terms of increased costs in 7 additional investment. And this is shown by 8 its determination not to merge the Abenaki 9 properties in New Hampshire with the Aquarion 10 11 utility in New Hampshire. Aquarion has indicated that it will 12 not seek to recover the premium from 13 14 customers, which on its face seems to be a 15 good thing. But again, from what we heard 16 yesterday, it does not seem that there would 17 be any basis in any way for justifying a premium to be applied to the New Hampshire 18 properties. In fact, given some of the 19 20 comments by Mr. Morrissey yesterday, it would 21 seem that the most reasonable conclusion to 22 be drawn from the information we have before 23 the Commission at this time is that the value 24 of the New Hampshire properties would be at a {DW 21-090} [DAY 2] $\{06-29-21\}$

discount to book, or as Mr. Kreis 1 characterized it, "a negative premium." 2 But let me step back for a second, 3 you know, to five years ago, the testimony 4 5 that Mr. Vaughan made in the acquisition of the Rosebrook properties. At that time he 6 testified that Abenaki's acquisition of 7 Rosebrook would compliment its current 8 operations in New Hampshire by expanding its 9 customer base and achieving a higher level of 10 11 economies of scale, to the benefit of all. These economies will mitigate future upward 12 pressure on rates and lengthen the interval 13 between filings, which is consistent with 14 Abenaki's goals and those of the Commission. 15 16 He also said that when a future rate case 17 occurs, Abenaki will request the Commission to include the Rosebrook Water System in a 18 unified rate structure applying to all of its 19 20 customers and request recovery of those costs 21 associated with the acquisition and 22 improvements constituted by Abenaki to 23 improve its operations and performance. Well, the reality of all of that 24 {DW 21-090} $\{06-29-21\}$ [DAY 2]

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five years later is none of those 1 2 improvements really occurred. There was no rate case to unify the rate structure, and 3 the Rosebrook customers and the customers of 4 5 the other Abenaki systems seem to be no better off, and are arguably worse off. 6 So it gets me back to this issue of 7 is the purchase price for the Abenaki system 8 reasonable vis-a-vis New Hampshire? 9 Has Aquarion in fact overpaid, and are the rate 10 11 increases that would flow out of that purchase price effectively "baked in" going 12 forward for the New Hampshire properties? 13 14 And as Mr. Kreis also said, we have a 15 condition here where Abenaki is exiting the 16 scene at a \$40 million purchase price, with a 17 1.5 percent premium over -- times book. And if you look at the stock price of New England 18 19 Service Company days before the announcement 20 of the acquisition, it was at \$23, and it's 21 now at \$39. So there are people who have 22 done very well through this transaction, or 23 may do very well if this merger is approved. But those who are doing well are not the 24 {DW 21-090} $\{06-29-21\}$ [DAY 2]

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customers of the New Hampshire subsidiaries 1 of Abenaki. 2 I think Commissioner Goldner's 3 inquiry was absolutely on the right track, as 4 5 I understood it. This is the opportunity, the one opportunity for the Public Utilities 6 Commission to address the problems in the 7 8 Abenaki systems in New Hampshire. The way to address it, however, is not entirely clear. 9 I think a reasonable approach would be to 10 11 allocate a reduction to the book value of the Abenaki properties and that that would be --12 become the rate base going forward. 13 And that 14 way, that helps customers recognize the true circumstances and the state of the facilities 15 16 in New Hampshire. 17 Now, I guess that poses a problem for Aquarion. And I'm not as well versed in 18 19 acquisitions as Commissioner Goldner appears 20 to be. But if there's a way that these 21 impaired properties can be written down or 22 that there can be an adjustment to the 23 purchase price, either of those situations, 24 it would put customers in New Hampshire in a {DW 21-090} $\{06-29-21\}$ [DAY 2]

1 position where they had a reduced rate base, and going forward these rate increases would 2 not be so onerous on the customers. 3 Now, there may be other options and conditions in 4 terms of rate freezes or requiring the merger 5 of the New Hampshire Abenaki facilities into 6 7 Aquarion's New Hampshire utility. But again, I guess the bottom line for all of that is 8 there are opportunities for discussions and 9 settlement discussions among the parties to 10 11 address some of these issues. But the bottom line, in terms of 12 the proceedings today, is it's hard to 13 conclude other than this acquisition will 14 15 have an adverse effect on rates to customers 16 in New Hampshire because it perpetuates a bad 17 circumstance. With that, that's all I have, Madam 18 Chair. 19 Thank you, Mr. 20 CHAIRWOMAN MARTIN: 21 Getz. 22 Okay. Mr. Mueller. 23 Thank you, Madam MR. MUELLER:

24 chair.

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| 1 | So in closing, I'd like to continue |
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| 2 | the argument that there should be a discount |
| 3 | considered for the New Hampshire systems. |
| 4 | We've heard a lot of testimony, and in |
| 5 | Exhibit 10, we've heard a lot about the |
| 6 | problems with the New Hampshire systems. |
| 7 | In Exhibit 10, you've heard about |
| 8 | the condition of the water systems. You've |
| 9 | heard about small relative supplies, small |
| 10 | customer base, capital investment needs. And |
| 11 | I'm personally knowledgeable of their |
| 12 | problems with the Bretton Woods systems. The |
| 13 | New Hampshire DES has cited two significant |
| 14 | deficiencies with respect to water-pressure |
| 15 | issues; it's blown valves off inside people's |
| 16 | homes and chemical containment issues at the |
| 17 | well head. We've heard that the southern |
| 18 | systems and I'm not a ratepayer, but I |
| 19 | believe I've heard that they have arsenic |
| 20 | issues and water supply issues. So |
| 21 | personally I would think these systems would |
| 22 | be considered to be liabilities, not assets, |
| 23 | and therefore a discount should be considered |
| 24 | for the New Hampshire systems which would set |
| | {DW 21-090} [DAY 2] {06-29-21} |

the groundwork for possible rate relief in 1 2 the future. There's not a premium here. There's a discount. These things are 3 liabilities. We've heard testimony that they 4 think these are "basket cases" and a 5 "non-viable" systems. 6 7 Secondly, I believe I need to clean 8 up a little bit of math here that was brought 9 up this morning in testimony. The rate case for the southern systems I believe is 10 11 \$205,000 for those systems, which I believe 12 is per year. That would be an annual increase in revenue requirement. 13 That was compared to the purchase price of 14 15 \$40 million. However, in a purchase price calculation, an annual revenue increase would 16 17 have a multiple applied to it. That multiple would be based on either a discounted cash 18 flow or what other water systems trade at. 19 20 So in my math and my experience, a discounted 21 cash flow would annualize that \$205,000 to 22 something worth 7 to 10 times more than that. So it would be worth millions of dollars in a 23 24 purchase price calculation. So it's much

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| 1 | more material than looking at \$205,000 over |
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| 2 | 40; it's really millions over the 40. So |
| 3 | it's pretty significant. Again, I'm not a |
| 4 | ratepayer in those systems. But since we're |
| 5 | talking about approving this purchase price |
| 6 | transaction, it's pretty significant. |
| 7 | And thirdly, I just have to state |
| 8 | that generally I feel disappointed that I |
| 9 | haven't heard anything in these proceedings |
| 10 | that makes me feel good about this proposed |
| 11 | transaction. There have been no firm |
| 12 | commitments made to either the northern |
| 13 | systems of Bretton Woods or the southern |
| 14 | systems to fix the water issues. I was |
| 15 | hoping I'd hear some firm commitments and |
| 16 | some firm dates, but I have not heard that. |
| 17 | And secondly, with respect to cost |
| 18 | savings on the administrative costs or the |
| 19 | insurance costs, all I've heard is anecdotal |
| 20 | examples of costs that go away. Of course, |
| 21 | Don Vaughan's costs go away. He's retiring. |
| 22 | But that will be replaced by costs for other |
| 23 | people on other teams. Of course, the cost |
| 24 | for the board of New England Service Company |
| | {DW 21-090} [DAY 2] {06-29-21} |

costs for a bigger board with Aquarion and a bigger board with Eversource. So I'm disappointed personally, and as a ratepayer, that I haven't heard anything about firm quantification or commitments about savings and costs, just general anecdotal examples. That's all I have in closing.

10 Thank you, Madam Chair.

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 CHAIRWOMAN MARTIN: Thank you, Mr.

 12
 Mueller.

13Ms. Bresson, are you planning to do14a closing?

MS. BRESSON: Can you hear me,
Madam Chair -- Madam Chairwoman?
CHAIRWOMAN MARTIN: Yes. Yes. Go

18 ahead.

19 MS. BRESSON: Okay. Thank you. 20 The intervenors of Bow, Village 21 Shore Estates and Tioga Belmont would like to 22 thank the Commission, the OCA, Staff, 23 Aquarion representatives, Abenaki representatives, and all other parties for 24 {DW 21-090} $\{06-29-21\}$ [DAY 2]

will go away because they essentially won't

exist anymore. But that will be replaced by

taking the time today and yesterday on this 1 2 matter. We respectfully request that the 3 Commissioners do not simply rubber stamp this 4 5 petition for approval of the acquisition of Abenaki Water Company by Aquarion Company, 6 but rather pause and acknowledge the 7 8 complexity and unique situation presented before us and proceed judiciously to assure 9 the interests of all parties are considered 10 11 in a balanced and thoughtful manner. We believe that it is not in the best interest 12 of the parties to simply approve this 13 14 acquisition today based on the lesser no net 15 harm standard found in RSA 369:8, II, but 16 rather it is essential that the Commission 17 acknowledge the unprecedented nature of this matter, wherein we have a pending rate case 18 19 involving the very party that is the subject 20 of today's petition for approval of 21 acquisition. 22 In the spirit of the law, that 23 complexity alone should be reason enough to require Aquarion to meet the burden of a net 24

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benefit standard under RSA 374:33, which we 1 fully acknowledge is a stricter standard and 2 is more time-consuming. While it might be 3 more appealing in one sense to check the box 4 5 and clear the docket for this proposed acquisition, we believe in this instance it 6 is important to err on the side of caution 7 and favor RSA 374:33, which allows a more 8 detailed investigation of the process and 9 proposed acquisition. A rush to approve this 10 11 acquisition seems to disproportionately benefit Aquarion and Abenaki at the expense 12 of the ratepayers. 13

14 As stated on the New Hampshire PUC 15 web site, it is the New Hampshire PUC's 16 mission to ensure that customers of a 17 regulated utility receive safe, adequate and reliable services at just and reasonable 18 19 rates. Additional due diligence is necessary 20 so that the stated mission of the New Hampshire PUC can be upheld in the interest 21 22 of all parties. 23 Although Bow and Tioga Belmont are

small pieces in terms of number of residents
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1 of the New England Services Company 2 portfolio, we are an important cog in that wheel, and we have been riddled with water 3 systems that have subpar infrastructure, 4 5 subpar performance, subpar water quality, and subpar service by Abenaki for far too long. 6 7 Our systems have been neglected for years. 8 While new ownership can bring the hope of improvements to areas of deficiency, such a 9 10 change should be vetted further so that there 11 is an understanding and assurance that a net benefit rather than an empty promise will be 12 delivered to the ratepayers yet again. 13

14 Aquarion has acknowledged that the 15 acquired Abenaki Water Company will be a separate legal entity. The distance that is 16 17 being placed between Abenaki and Aquarion is intentional. We can all sit here and 18 19 contemplate the multitude of reasons why 20 Aquarion would do that. The reality is that 21 there is way more to this deal than what 22 appears on the surface. 23 Our water systems have been the

least lucrative systems for Abenaki. What
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Aquarion brings to the table to rectify 1 2 underperforming and failing systems should be More investigation and analysis addressed. 3 is necessary to understand the plan and end 4 5 game so that our systems are not once again purchased by a bigger entity than the 6 existing owner, only for problems to go 7 8 unaddressed and customers and ratepayers to continue to have undrinkable water, as is the 9 current situation with elevated levels of 10 11 arsenic in the water in Bow. While Bow 12 residents arguably have a higher per capital income than the Tioga Belmont customers, many 13 14 of whom are retirees, disabled veterans that 15 have special needs, neither customer group 16 should be ignored and is entitled to receive fair water services, including drinkable 17 water at fair rates. 18

19 Currently the customers of Bow and 20 Tioga pay some of the highest rates in the 21 state of New Hampshire. The pending rate 22 case, if approved, will only exacerbate an 23 already problematic situation. The change in 24 ownership of the entity involved in that

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pending rate case should be examined further, 1 and the rate structure should be addressed 2 after a full test year of data can be 3 considered under new ownership. 4 Aquarion and Abenaki entered into 5 negotiations in July 2020 regarding a 6 potential sale of Abenaki to Aquarion. 7 Interestingly enough, it is also July, 8 July 16th actually, that Abenaki initially 9 submitted its request for a rate increase for 10 11 various water systems, including, but not limited to, Bow at 133.71 percent rate 12 increase and Tioga Belmont at 261.5 percent 13 rate increase. Abenaki eventually withdrew 14 15 the rate case filing in September 2020, 16 September 25th, and refiled four days later, 17 on the 29th, revising the rate request to include 124.76 percent rate increase for Bow 18 19 and 427.36 percent rate increase for Tioga 20 Belmont.

Abenaki and Aquarion entered into an agreement and plan of merger dated April 7, 2021, and on April 30th, 2021, the parties filed a joint petition for approval

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of the acquisition with the PUC. While 1 Abenaki is within its rights to request a 2 rate increase, and Aquarion and Abenaki are 3 within their rights to enter into an 4 5 acquisition agreement, the aforementioned ratepayers believe the timing of the two 6 filings was deliberate and calculated and has 7 8 resulted in an unprecedented situation before the PUC. We believe they created this 9 two-headed spear for a multitude reasons, 10 11 including, but not limited to, financial gains for select individuals. 12 Mr. Morrissey has acknowledged that 13 14 Aquarion has paid above book value for 15 Abenaki, a company which he later described as effectively a "basket case." 16

17 Furthermore, the recent turmoil that the PUC finds itself in as part of --18 with the creation of a new Department of 19 20 Energy adds to the unprecedented nature of a perfect storm that will potentially impact 21 22 the aforementioned ratepayers the most. It 23 is better to err on the side of caution and 24 patience in this perfect storm scenario and {DW 21-090} $\{06-29-21\}$ [DAY 2]

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fully flush out the details of what Abenaki 1 2 and Aquarion are proposing through this acquisition. This is the perfect time for 3 the PUC to slow down and examine the 4 acquisition in order to do the right thing 5 for both New Hampshire customers and the 6 companies adhering to the spirit of the law 7 8 and investigate how consumers can be better 9 served by Aquarion. It would be a travesty if the acquisition were approved without 10 11 further due diligence and assurance that our water systems will be a priority and we will 12 receive drinkable water at reasonable rates. 13

14 Furthermore, the ratepayers are 15 entitled to due process in this matter. We 16 bear the greatest burden and feel the 17 greatest impact in the proposed rate case, combined with the complexities of the 18 19 proposed acquisition. We have had to try to 20 educate ourselves in the unique nature of 21 utility law, utility rate cases, and utility 22 mergers and acquisitions, all while we are 23 working full-time jobs and caring for our families. While it would be nice, there's no 24 {DW 21-090} $\{06-29-21\}$ [DAY 2]

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handicap given to the ratepayers to level the 1 2 playing field. Simply stated, the deck has been stacked against the ratepayers from the 3 beginning of this process. The regulated 4 world of utilities beats to its own drum, 5 seemingly at the expense and on the backs of 6 the ratepayers. There does not seem to be 7 8 any consequence for mismanaging a regulated utility. Abenaki has been allowed to make 9 poor business decisions, not invest 10 11 adequately in the system it owns, and continue to purchase new subpar systems while 12 it can't manage what it already has. 13 It's 14 been allowed to do this because, in part, the 15 utility is bailed out through a rate case 16 filing. Abenaki's mismanagement is rewarded 17 at the expense of the ratepayers. A rush to judgment or a 18 19 rubber-stamped decision based on a lesser 20 standard is not in the public interest. 21 Rather, with a lucrative \$40.56 million stock 22 deal between Aquarion and Abenaki, whereby 23 principals and senior management are clearly 24 gaining financial advantage with this deal, {DW 21-090} $\{06-29-21\}$ [DAY 2]

it seems reasonable, prudent and equitable 1 2 that Aquarion and Abenaki should be required to prove what net benefit will enure to 3 ratepayers if such a deal is approved. 4 RSA 369:8, II favors a swift 5 adjudication of the acquisition. 6 And we 7 acknowledge New Hampshire public policy 8 supports business deals and mergers that bring business to the state, and the PUC may 9 10 be inclined to want to support that public 11 policy. However, we believe the spirit and the letter of the law support a balanced 12 approach to assure benefit to the state and 13 14 the businesses equally, as well as the 15 customers -- i.e., the ratepayers. 16 Reliable and safe drinking water is 17 a basic need. It's not a luxury. The 18 ratepayers deserve the opportunity to understand exactly how a \$40.56 million deal 19 20 will benefit them, their water systems, and 21 the water they drink. To do so is not asking

too much. It is doing the right thing and
fulfilling the New Hampshire PUC's mission.
It's appalling that Mr. Vaughan gets a

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| 1 | lucrative retirement; Abenaki stockholders |
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| 2 | get a sweet deal with a stock transfer if the |
| 3 | acquisition is approved; Aquarion pays over |
| 4 | book value to fund this and leaves the new |
| 5 | Abenaki company at arm's length from itself |
| 6 | as a stand-alone entity. I am still |
| 7 | scratching my head as to what benefits the |
| 8 | ratepayers will realize. |
| 9 | Thank you very much for your time |
| 10 | today. It's very much appreciated. |
| 11 | CHAIRWOMAN MARTIN: Thank you, Ms. |
| 12 | Bresson. |
| 13 | Ms. Burgess, do you plan to do a |
| 14 | closing? |
| 15 | MS. BURGESS: I do. And I thank |
| 16 | you, Madam Chairwoman. |
| 17 | I just wish I could speak as |
| 18 | eloquently as some of those before me. But I |
| 19 | am a simple ratepayer and intervenor here, so |
| 20 | I will just state a few points. |
| 21 | As a private citizen, and I know |
| 22 | we're in the PUC world here and things are |
| 23 | very different, but we are all held |
| 24 | accountable for our decisions. In this case, |
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bad business practices by Abenaki compounded 1 by continual bad business decisions of buying 2 marginal systems have created an environment 3 that -- have created, as Mr. Morrissey, 4 describes, "non-viable" businesses. 5 The PUC will be allowing, by approving this merger, 6 will be allowing the reward and lining of the 7 pockets of the Abenaki executives if they 8 approve this expedited merger before the rate 9 case can be heard and fairly understood. 10

11 As an intervenor ratepayer, I don't 12 agree with a statement made during the testimony here, that we're suggesting the 13 14 acquisition not occur. Adversely, I think 15 the issue for the intervenors, and many of 16 us, has been the RSA, the fast track that was 17 filed -- that this case was filed under, giving little time for discovery and due 18 The time and distraction of the 19 diligence. 20 rate case that's before us has really left us 21 without a complete and clear understanding of 22 how we will exist under this merger. The 23 inability of Mr. Morrissey to give sound 24 numbers and describe the charges that would {DW 21-090} $\{06-29-21\}$ [DAY 2]

be impacted under this merger are clear that

1 we do need more time for this review. 2 CHAIRWOMAN MARTIN: Thank you, Ms. 3 Burgess. 4 Any other intervenors that we have 5 that want to be heard in closing? 6 7 Ms. Carmody, have you heard from 8 anyone? MS. CARMODY: 9 No. MS. BRESSON: Chairwoman Martin. 10 11 I'm sorry. Chairwoman Martin, this is Cristy Bresson. Jeff Phillips I know was on 12 earlier, I believe. I don't know if he's 13 back on. He sent me his closing arguments in 14 15 case he could not get back on today. I don't 16 know if anybody can see if he's on or not. 17 MS. CARMODY: Could you repeat his name, please? 18 19 MS. BRESSON: Sure. Jeffrey 20 Phillips. 21 MS. CARMODY: He was a call-in user 22 earlier. I do not see him listed. 23 MS. LEMAY: I don't either. 24 MS. BRESSON: Okay. I don't know {DW 21-090} [DAY 2] $\{06-29-21\}$

if I'd be allowed to read his statement or 1 2 not. CHAIRWOMAN MARTIN: Ms. Bresson, is 3 it lengthy? 4 5 MS. BRESSON: It's in an e-mail. 6 No, not too bad. 7 CHAIRWOMAN MARTIN: Okay. Go 8 ahead. MS. BRESSON: 9 Okay. Jeff Phillips states, "I am fulfilling my employment duties 10 11 at this time, yet have an important stake in these proceedings as an intervenor. 12 I want to thank everyone present for their time." 13 [Court Reporter interrupts.] 14 15 MS. BRESSON: "I'm getting guite an 16 education into the world of water utilities 17 at the hands of absolutely everyone involved. There are some brilliant minds here. Ι 18 19 specifically want to thank the Commissioners, 20 Mr. Kreis, Ms. Ross, Ms. Bresson, Mr. Mueller and Mr. Getz for their thoughtful questions, 21 22 and Mr. Morrissey for his well-considered 23 verbal responses. 24 Frankly, in a non-utility world, if

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you run a business making several poor 1 2 decisions, such as losing vital data, miscalculating the feasibility of needed 3 equipment, purchasing needed investments, 4 5 even when you are already upside down, thereby compounding financial woes, you run 6 the risk that the business will fail. 7 Unbelievably, that's not the case with 8 utilities. 9 I don't think anyone truly opposes 10 11 the acquisition on its face. However, Mr. 12 Morrissey hit on something very specific that I want to point out. I think that you "can't 13 consider things in a vacuum." Perfect words, 14 15 really. Along those lines, Ms. Ross struck 16 the nail precisely on the head, and Mr. 17 Morrissey agreed, when she stated that this is the most unique set of cases ever 18 19 encountered. There's something to that. 20 It's not a natural thing. In fact, it's 21 completely unnatural. 22 An example: Finding a white tiger 23 in the wild is about a 1 in 10,000 situation.

To have these cases, the rate case under DW

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20-112 and the acquisition, DW 21-090, 1 running concurrently is even more rare than 2 finding a wild white tiger, considering the 3 history of the PUC. Nature finds white 4 tigers to be a bad genetic mutation and 5 eliminates them. I think that these 6 concurrent cases are even more unnatural, 7 8 even in a man-made world. One may have begun naturally, but the remainder was crafted. 9 10 These dockets were fabricated for a specific 11 purpose. As such, I think that at least one of the two should be eliminated. 12 That's exactly what should happen here. 13

14 Frankly, to think that in the real 15 world anyone would pay a premium for a 16 failing business is absurd, unless there's a 17 greater goal. Keeping the New Hampshire portions of a disbanded Abenaki separate 18 seems to be a tactic for a future rate 19 20 increase should the double filing scheme for 21 extreme monetary gain ultimately be denied. 22 I think it's just a failsafe for exactly the 23 situation that Ms. Ross mentioned. Things 24 may get worse, and they will certainly not {DW 21-090} [DAY 2] $\{06-29-21\}$

| 1 | improve quickly for New Hampshire customers. |
|----|--|
| 2 | The deficiencies by Abenaki in |
| 3 | revenue, like their deficiencies in their |
| 4 | test year recordkeeping, will be overcome by |
| 5 | the acquisition. Frankly, the data |
| 6 | deficiencies warrant a full test year of |
| 7 | information to consider any rate increase. |
| 8 | And this data should be done under the new |
| 9 | ownership, since admittedly both companies |
| 10 | have had have better tools. Then we can |
| 11 | see whether or not there is any net harm. |
| 12 | Getting back to the vacuum. There |
| 13 | is no way these cases materialized at |
| 14 | precisely the same time. Absolutely no way |
| 15 | the stars aligned for these two cases to |
| 16 | happen without some consideration and |
| 17 | extensive planning on both sides, involving |
| 18 | both dockets. I think the brilliant people |
| 19 | that we have here know exactly that. |
| 20 | The only reasonable solution to |
| 21 | this situation, which was created at the |
| 22 | hands of the petitioners for excessive |
| 23 | monetary gain without consideration of the |
| 24 | already extreme burdens upon the ratepayers, |
| | {DW 21-090} [DAY 2] {06-29-21} |

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| 1 | should be to approve the merger with |
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| 2 | Abenaki's holdings consolidated into |
| 3 | Aquarion's larger holdings, if possible, and |
| 4 | also denying the rate case filing. |
| 5 | Thereafter, pending good information from a |
| 6 | level field, a new rate case could be filed |
| 7 | with the PUC, one with complete and precise |
| 8 | information covering a legitimate test |
| 9 | period, where all benefits of a consolidated |
| 10 | system can be evaluated; otherwise, the |
| 11 | Commission risks setting a precedent for this |
| 12 | type of collusion. |
| 13 | Thank you, jeff Phillips." |
| 14 | CHAIRWOMAN MARTIN: Thank you, Ms. |
| 15 | Bresson. |
| 16 | Okay. Staff, which of you will be |
| 17 | giving the closing? |
| 18 | MR. TUOMALA: That would be me, |
| 19 | Chairwoman Martin, Christopher Tuomala. |
| 20 | CHAIRWOMAN MARTIN: Okay. Thank |
| 21 | you, Mr. Tuomala. |
| 22 | MR. TUOMALA: Thank you. Good |
| 23 | morning. Good morning, Commissioner Goldner, |
| 24 | and everyone else. And I want to start off |
| | {DW 21-090} [DAY 2] {06-29-21} |

by thanking, as the previous speakers have, everybody involved in this since the beginning. We appreciate all the parties --OCA, the petitioners, and especially the intervenors -- for bringing their unique perspective to this, as what has been stated over and over again, a "very unique set of circumstances," especially in light of the underlying statute, which I will get to in a minute.

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11 I would like also to take the time to thank the OCA for Staff's recognition, as 12 this will likely be my last hearing as 13 Commission Staff before the Commission and 14 15 the DOE comes into existence on Thursday. 16 So, thank you for that, Mr. Kreis. Ι 17 appreciate that recognition on behalf of Staff members. 18

19 I'd also like to ask for your
20 indulgence for some of what will probably be
21 repetitive points in my closing. I note that
22 we do share a lot of the same concerns that
23 have been brought up previously in closings.
24 And I want to hit some of the highlights, but

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they are going to be a bit repetitive at 1 2 first. I'd like to piggyback first off of 3 what Ms. Burgess stated, that to characterize 4 5 that Staff does not support the merger would I think generally we would be 6 be incorrect. supportive of Abenaki's acquisition, 7 8 especially by a company with a track record like Aquarion. However, the stumbling block 9 is, as I referred to, RSA 369:8, which is the 10 11 underlying statute that requires the Commission's determination at this point, and 12 that is the adverse impact standard and not a 13 14 general public interest/public good standard. 15 I'd like to highlight why it's so 16 unique and makes it difficult to make that 17 examination of adverse impact. What has been highlighted in the record previously is that 18 we have a rate case with Abenaki, the 19 20 underlying company that's going to be 21 acquired. And many of you have spoken to 22 that. And if you look back to the 23 legislative history, especially as Mr. Kreis had mentioned, 1999, when this statute was 24

amended, it appears that the Legislature's 1 2 intent was almost a turnkey operation, where removed parent companies were simply 3 shuffling back subsidiary companies so that 4 what would fundamentally look the same months 5 before the acquisition would look the same 6 shortly thereafter. And for what time 7 8 period, I'm not sure. The Company has been representing that the next day nothing will 9 But as we know with the underlying 10 change. 11 rate case, there's so many unknown factors at this point to be considered, which I think is 12 outside what the Legislature was considering 13 14 when it approved this legislation.

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15 We heard testimony yesterday that 16 the underlying utility, Abenaki, is going to 17 be fundamentally different as a result of this acquisition, that it's going to go from 18 19 no full-time employees to having three 20 full-time employees. That reorganization may 21 cause changes in its operations and services. 22 We also heard testimony that its business 23 relationship with NESC will basically be diminished, if not completely removed. 24

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Again, that reorganization may cause changes 1 2 in operations and services. And as spoken by pretty much everybody thus far, there's very 3 huge rate requests, rate increase requests 4 5 that's unprecedented even if we didn't have the merger in front of us. 6 Rates going up almost 400 percent, while my tenure at the 7 8 Commission hasn't been that long, is certainly something outside the norm from my 9 experience. So it is, as someone stated, "a 10 11 perfect storm" at this point with these two converging dockets that Staff believes is 12 confusing and can confuse the Commission's 13 directive to look at it and determine if 14 15 there's an adverse impact on rates, terms and 16 service, pursuant to 369:8.

17 As an aside, given the discovery 18 responses, testimony presented, some of the 19 feedback from the intervenors, Staff's 20 opinion is it's unfortunate, while it might 21 be understandable, but the petitioners did 22 not provide more complete transition plans to 23 address company structures and allay 24 obviously the concerns of many of the {DW 21-090} $\{06-29-21\}$ [DAY 2]

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intervenor, if not all the intervenor 1 ratepayers in this docket. 2 There are a lot of unknowns, and it's obviously causing very 3 real concerns for these ratepayers. 4 At this point I would like to turn 5 to what Staff would consider the Commission's 6 7 options at this point in its investigation. And this is the 369:8 investigation. 8 Staff's opinion, a preliminary matter that the 9 10 Commission would have to decide for itself is 11 if the petitioners have met their burden of filing a completed -- presenting a completed 12 filing. And that's noted in RSA 13 14 369:8-II(b)(2). And that's essentially what 15 would start the statutory clock in this case. 16 The Commission determined that it would be a 17 60-day period in its Order of Notice. So that would be its preliminary examination: 18 19 Is this a completed filing? Do you have 20 enough in the record? Because as noted in 21 past orders, you don't simply accept the 22 statement by the petitioners that there's not 23 going to be an adverse impact. There's some 24 investigation and supplemental materials that

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need to be filed in order to provide the 1 Commission its means for that investigation. 2 If the Commission does decide it's 3 a completed filing, then it would move on to 4 its next two options: One, the Commission 5 can determine that the requirements of RSA 6 369:8, II(b)(1) have been met. And that 7 would mean that the Commission would decided 8 among itself that there's no adverse impact 9 on rates, terms, service or operation as a 10 11 result of the merger, and thus Commission 12 approval is not necessary. So in effect, the merger would go through by operation of law 13 14 if the Commission did nothing, or as it had 15 in the previous Aquarion acquisition, decide 16 that no Commission action is necessary. 17 If that's not the case, then the Commission would have to examine the record, 18 19 the evidence produced, and provide a written 20 determination that such merger will have an adverse effect, as I've said, on rates --21 22 four distinct categories: Rates, terms, service or operation. If the Commission 23 24 believes that there's an adverse impact, what {DW 21-090} $\{06-29-21\}$ [DAY 2]

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I would arguably say on any one of those four 1 2 categories, then they would have to issue a preliminary determination saying so. 3 And that would give the Company the opportunity 4 to make -- to refile its petition within at 5 least 30 days to address the Commission's 6 7 concerns. 8 And I brought up the original threshold issue about a complete filing only 9 to state for the record that, by Staff's 10 11 calculation, if the Commission determines that the May 10th, 2021 filing by the 12 petitioners, which in testimony yesterday 13 14 they referred to as a "supplemental 15 petition," if the Commission determines that 16 that would have completed their filing, then the Commission would need to issue its 17 preliminary written determination by July 9th 18 if it so determines that an adverse effect 19 20 is -- would result from the merger. 21 Simply put, the proposed 22 transaction will have yet unknown effects on 23 Abenaki's operations and its pending rate 24 And those effects can reasonably be case.

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assumed to have rate implications for 1 2 customers. Whether those implications will be positive or adverse in the short term, 3 it's pure speculation at this point, as an 4 acquisition occurring in the midst of a rate 5 case seeking at least a twofold rate increase 6 7 is a novel situation, especially here in New To Staff's knowledge and in its 8 Hampshire. 9 research regarding mergers and acquisitions pursuant to 369:8, there were no underlying 10 11 rate cases for the acquired utility at the 12 time.

I guess to further complicate the 13 14 Commission's decision at this point, I want 15 to go back to my opening statement, that 16 given the record, the testimony, there's 17 going to be benefits, Staff believes, from the Aquarion merger with Abenaki. 18 Again, those benefits, we're not exactly sure what 19 20 they will be. But I believe, for the record, 21 it's safe to say that Staff believes there 22 would be a benefit from this acquisition. 23 However, it's in Staff's opinion 24 that that is more likely met at this stage {DW 21-090} $\{06-29-21\}$ [DAY 2]

under either the public good or public 1 interest standards in RSA 374:30 or RSA 2 374:33, respectively. It's at this point 3 where Staff cannot affirmatively recommend 4 approval's because of the underlying standard 5 in 369:8. 6 7 Again, thank you all for 8 participating. Staff recognizes all the hard work, especially the petitioners and the 9 intervenors, the OCA and the like. And that 10 11 concludes my closing statement. Thank you. 12 CHAIRWOMAN MARTIN: Thank you, Mr. Tuomala. 13 14 Will the companies -- will Mr. 15 Cranmore do a closing as well? 16 MR. VENORA: Chairwoman Martin, 17 I'll be doing the closing on behalf of both 18 the joint petitioners. Okay. 19 CHAIRWOMAN MARTIN: Go 20 ahead. 21 MR. VENORA: Thank you, Chairwoman 22 Martin and Commissioner Goldner. And I also 23 want to start out by thanking Staff, the OCA, and all the parties for their participation. 24

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in particular, you know, we hear the comments 1 2 of Mr. Kreis, Attorney Getz, Mr. Mueller, Attorney Bresson, Ms. Burgess and Mr. 3 Phillips, as well as Staff. 4 5 In this case, the companies are asking the Commission to authorize the 6 proposed transaction based on a determination 7 that it will have no adverse effect on rates, 8 terms, service or operation of Abenaki under 9 RSA 369:8, and is lawful, proper and in the 10 11 public interest, consistent with 374:33. That's the same basis on which the 12 petitioners submitted their proposal to the 13 Commission in 2017, which was a substantially 14 15 larger corporate transaction between 16 Eversource and Aquarion, and affected 17 approximately 7,000 customers in the state of 18 New Hampshire. The Company respectfully 19 submits that the joint petition meets the 20 Commission's standard and clearly will result 21 in no net harm to Abenaki customers. 22 In the comments that we've heard so 23 far, I think there seems to be, if not

universal, but close to universal consensus

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that the acquisition by Aquarion will be an 1 improvement over the current state. 2 There's no evidence at all of a net harm stemming 3 from this transaction. As you've heard 4 5 during the hearing, the transaction will unequivocally provide Abenaki with a stronger 6 financial platform, access to broader 7 operating experience, and substantial 8 technical capabilities and resources that are 9 10 greater than it has today within the NESC 11 organization.

Mr. Morrissey testified to 12 Aquarion's experience and operating 13 14 capabilities, which includes integrating 15 smaller water operations such as Abenaki into 16 the Aquarion organization. In his testimony, 17 Mr. Morrissey explained that Aquarion, throughout the organization, fosters a 18 culture of operational excellence, cost 19 20 efficiency and customer service, and that this extends to and is instilled in all of 21 its subsidiaries. Abenaki customers will be 22 23 the clear beneficiaries of this process and 24 will experience no adverse effects in the {DW 21-090} $\{06-29-21\}$ [DAY 2]

change of its parent company from NESC to 1 Aquarion. Again, this was the same basis in 2 which the Commission allowed a transfer of 3 ownership between parent companies to occur 4 5 in 2017 affecting Aquarion Water Company of New Hampshire. 6 7 Earlier in the process, the Commission received briefs from the companies 8 on the legal standard, as well as from the 9 OCC [sic], to be applied in the Commission's 10 11 assessment of the proposed transaction. And 12 in those, the Company showed that no net harm is the longstanding statutory standard that's 13 14 been applied by the Commission on a 15 consistent basis. And as did Mr. Kreis, I'll 16 simply refer the Commission to our briefs on 17 that issue, and I'm not going to repeat those arguments. I will simply note that we cited 18 precedent where the Commission has applied 19 20 the standard consistently for many years, including in the New England Electric System, 21 22 Order No. 23,308, where the Commission 23 rejected a net benefits test and stated that 24 in applying the no net harm standard, it must

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assess the benefits and risks of the proposed merger and determine what the overall effect on the public interest will be, giving the transaction its approval if the effect is, at worse, neutral from the public interest perspective.

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And also we cited the case of 7 Hampton Water Works, which was Order 23,924, 8 which had some particularly applicable 9 language that said that mergers of a very 10 11 small company into a large company may result in customers benefitting from the expertise 12 and access to capital markets which are 13 14 generally available to the larger entities, 15 where there's greater financial and other 16 resources. And that's certainly exactly the 17 case that we have here. So through this 18 process, the companies have shown there is no evidence of potential adverse effects to 19 20 customers from the proposed transaction. 21 On the issue of rate changes, Mr. 22 Morrissey explained that the merger agreement 23 by which Aquarion will acquire NESC contains

no conditions on Abenaki making a rate case

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filing or receiving a rate increase. 1 It was 2 a wholly independent requirement on behalf of -- which was done in connection with 3 Abenaki's normal business operations. And in 4 5 fact, the merger agreement, which is provided in Exhibit 1 at Bates 54, Section 5.2 has 6 what is a fairly typical merger agreement 7 provision that requires NESC, through the 8 closing, to continue to conduct its business 9 in the ordinary course. And this includes an 10 11 obligation to use commercially reasonable efforts to maintain and preserve its business 12 operations. It also, in the same provision 13 at Bates 34, says that nothing contained in 14 15 the agreement gives Aquarion, directly or 16 indirectly, the right to control or direct 17 the operations of NESC, or any of its subsidiaries prior to the closing. So, you 18 19 know, any speculation that there was -- that 20 this is somehow orchestrated is not borne out by facts. And, you know, the end result is 21 22 that Abenaki has submitted its application for rate relief because it has a substantial 23 24 need in that regard. And that exists

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| 1 | independent of who its parent company is. | |
| 2 | Now, and I'll comment on this a | |
| 3 | little bit further when I respond to a couple | |
| 4 | of the other arguments we heard. But for | |
| 5 | purposes of the Commission's no net harm | |
| 6 | analysis, stated very simply, there are no | |
| 7 | adverse effects on rates from the transaction | |
| 8 | because the transaction is not getting | |
| 9 | adding any cost to the rate request. | |
| 10 | So on the issue of acquisition | |
| 11 | premium, again, getting to the no net harm | |
| 12 | issue, the Company has structured this in a | |
| 13 | way that makes that completely insulates | |
| 14 | customers from any impacts or potential | |
| 15 | impacts relating to the purchase price. Mr. | |
| 16 | Morrissey stated definitively that the | |
| 17 | acquisition premium or "good will" is not | |
| 18 | requested for recovery in this docket and | |
| 19 | will not be requested in a future docket. | |
| 20 | This keeps New Hampshire customers unaffected | |
| 21 | by the acquisition premium, and there is no | |
| 22 | net harm. | |
| 23 | On the issue of transaction costs, | |
| 24 | Mr. Morrissey testified and confirmed that | |
| | {DW 21-090} [DAY 2] {06-29-21} | |

Aquarion is not asking for recovery of 1 transaction costs in this docket. 2 He testified that Aquarion, to the extent it may 3 request recovery of transaction costs in a 4 5 future rate case, the Company would have the burden of proof at the time to show and prove 6 7 to the Commission that savings from the transaction exceed the amount of transaction 8 So the end result is there would be a 9 costs. net savings to customers. This provides full 10 11 protection for the customers, because under this methodology the savings must outweigh 12 the transaction costs, which means there's a 13 14 result in net savings. This is the same 15 methodology that Aquarion Water Company of 16 New Hampshire is applying in its current rate 17 case.

With respect to Abenaki's 18 19 operations, we recognize there are many 20 longstanding issues. Those issues exist 21 today. We believe Aquarion is going to 22 provide substantial support and benefit to 23 helping to resolve those issues. They won't 24 be resolved overnight. They cannot be {DW 21-090} $\{06-29-21\}$ [DAY 2]

DAY 2

| 1 | resolved in this docket. But for purposes of |
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| 2 | the Commission's analysis, there certainly is |
| 3 | not evidence of a potential harm in Aquarion |
| 4 | becoming engaged in and overseeing Abenaki |
| 5 | in Aquarion overseeing Abenaki's operations. |
| 6 | And Chairwoman Martin, Mr. |
| 7 | Morrissey said directly in response to your |
| 8 | question that they view Aquarion as a |
| 9 | potential accelerant to bringing that deeper |
| 10 | bench and being able to address its issues. |
| 11 | Now, I appreciate Attorney Ross's |
| 12 | comments at the start of the hearing today |
| 13 | regarding the standard, because at the same |
| 14 | time as showing there's no evidence of |
| 15 | potential adverse effects to customers, the |
| 16 | Company has demonstrated that there will be |
| 17 | positive benefits to Abenaki customers. |
| 18 | We've discussed on the record that the |
| 19 | benefits consist of the near-term |
| 20 | quantifiable savings related to the |
| 21 | elimination of Mr. Vaughan's salary; the |
| 22 | elimination of board fees, because under |
| 23 | Aquarion, you know, those will go away, as |
| 24 | well as the elimination of insurance costs. |
| | {DW 21-090} [DAY 2] {06-29-21} |

DAY 2

And those are just a few of the immediate 1 cost savings. And they will be provided to 2 customers in the next rate case after the 3 closing, assuming the transaction goes 4 5 forward. That's the sequencing that the Commission has typically followed. 6 And that is what is happening now in the Aquarion New 7 Hampshire rate case, where, you know, that 8 methodology is being reviewed, you know, 9 which is their first rate case subsequent to 10 11 the 2017 Eversource acquisition.

Now, we've also said that the 12 benefits include potential additional longer-13 14 term savings that will emerge over time, such 15 as lower borrowing costs due to Aquarion's 16 stronger financial position. Those also 17 would be provided to customers in the next rate case after the closing, assuming the 18 19 transaction goes forward.

20 And aside from the cost savings, 21 the transaction, we've demonstrated, will 22 provide the qualitative benefits that 23 customers will see relating to Aquarion's 24 operating experience, as well as the {DW 21-090} [DAY 2] {06-29-21}

customer-facing items, such as, you know, in 1 2 a practical sense, longer customer service hours, more technology options for 3 communicating with the Company, a new web 4 5 site, e-bill options. So those are just some of the things that Aquarion will bring. 6 Now, one of the main challenges 7 Abenaki has is a small customer -- is a 8 smaller system with a small customer base, 9 10 but at the same time its system requires 11 substantial capital upgrades. So Mr. Morrissey testified Aquarion has deep 12 experience on this, in terms of integrating 13 14 smaller systems into its operations. Mr. 15 Morrissey testified that the benefits are 16 substantial, in that Aquarion has a very 17 rigorous and intensive capital planning As with all of the operating 18 process. companies of Aquarion, Abenaki will be 19 20 required to implement a one-year plan and a 21 five-year plan, and overall will approach 22 capital investments, you know, through that 23 structure in a very systematic manner. Mr. 24 Morrissey also testified that Aquarion

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recognizes the need to consider rate impacts in its capital decisions. And so, again, in terms of the pending operational issues, Aquarion certainly will not -- those issues do not wait for the merger to occur, or it won't be held up in any way as a result of the transaction.

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And lastly, in the area of 8 benefits, we also talked about the benefits 9 to both customers and employees that will 10 11 result from Aquarion's commitment to retain 12 the NESC employee base and provide them with compensation and benefits that are, in the 13 14 aggregate, substantially comparable to the 15 compensation and benefits provided by NESC 16 immediately prior to the transaction.

Mr. Kreis started out his comments 17 saying that it would be impossible for the 18 Commission to determine no net harm under the 19 20 current circumstances. And I have to And we heard similar 21 respectfully disagree. 22 themes, you know, from some of the other 23 parties. And, you know, I think it would be wonderful if there was a silver bullet here 24 {DW 21-090} [DAY 2] $\{06-29-21\}$

to solve Abenaki's rate issues and its 1 operational issues. But, you know, those are 2 longstanding, and those are things that are 3 going to take time to figure out. Aquarion 4 5 will not hold up that process, but provides benefit to that process. 6 7 So, just starting out on the issue 8 of the rate increase, the companies --Aquarion's made commitments that there will 9 be no adverse impacts. There's no 10 11 pass-through of the acquisition premium. There's no approval here of transaction 12 There's no approval here of affiliate 13 costs. 14 Those would all be the agreement costs. 15 subject of review in a future rate case. 16 None of those costs can flow through to customers unless and until the Commission 17 18 reviews and approves those in a future rate 19 case. The costs in Abenaki's rate case 20 21 currently are based on an historic test year 22 that's under its current rate structure. 23 And, you know, OCA essentially makes the case for the need for rate relief when he cites 24 {DW 21-090} [DAY 2] $\{06-29-21\}$

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back to Mr. Morrissey's characterization as 1 to the condition of Abenaki's system and its 2 financial position. In short, as I 3 mentioned, it really has no bearing on the 4 5 case because those rates are going to have to be reset based on the information that's 6 currently pending in that docket. You know, 7 it potentially -- you know, anything stemming 8 from this transaction would occur in a future 9 rate case. But the way the Company 10 11 structured the transaction has taken that issue off the table. 12

I appreciate Attorney Getz's 13 comments that Omni does not challenge that 14 there will be no adverse impacts. 15 Ι 16 respectfully respond to his concerns on the 17 purchase price and would submit that I don't think they are well founded. I don't know, 18 19 as I heard his comments, you know, how you would allocate some sort of a reduction to 20 21 book value of Abenaki's properties going 22 forward. Again, that's not an issue for 23 consideration in a stock purchase between 24 parent companies. The current rate base of {DW 21-090} [DAY 2] $\{06-29-21\}$

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Abenaki is an issue in its current rate base, 1 2 and it's presumably calculated on its planned service as it exists today. 3 Mr. Morrissey said that Aquarion, 4 5 as part of its experience in integrating the smaller systems, would do an analysis of the 6 Company's assets. And Commissioner Goldner, 7 8 you know, he was addressing your questions on this. And that, you know, that's an 9 important exercise. And to the extent that 10 11 it results in if there are any adjustments, and other adjustments to rate base that 12 simply happen organically between the time 13 rates are set in DW 20-112 -- I might not 14 15 have that right; it might be 21-112 -- that 16 would occur in the next rate case filing 17 following the merger. And again, the Commission would have full line of sight in 18 19 reviewing the plant in service included in 20 rate base and ultimately used for 21 rate-setting purposes. 22 Attorney Bresson had a comment that 23 I appreciate that she made because I do think I do want to touch on the fact of the 24

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| terminology that we've used, a "stand-alone |
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| entity." And I do believe Mr. Morrissey |
| clarified and helped explain that on the |
| record. But it is not intended to convey |
| that Abenaki sits alone on an island outside |
| of Aquarion and without support of the |
| Aquarion organization. Each of the utility |
| operating subsidiaries of Aquarion would be |
| considered, under the way we've used this |
| term, a "stand-alone entity." They're |
| separate legal entities. That's simply |
| that's the only thing that was intended to be |
| conveyed by that term. So, you know, upon |
| closing, if this were allowed to move |
| forward, Abenaki would be and operate as an |
| Aquarion subsidiary in the same manner as |
| Aquarion New Hampshire, Aquarion |
| Massachusetts and Aquarion Connecticut. |
| And also, Attorney Bresson raised |
| concerns about the timing of the rate case in |
| relation to the merger agreement. And again, |
| we have clear testimony that there is no |
| linkage and that there are no conditions in |
| |
| the agreement itself that would speak to |
| |

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this -- or require this I should say. 1 2 Ms. Burgess had a comment about, you know, concerns about, I think she used 3 the words "lining the pockets of the Abenaki 4 executives" from this transaction. And, you 5 know, I recognize that there's some 6 longstanding concerns amongst the customer 7 8 base, you know, relating to those, you know, just historic issues. But there's no 9 proposal here to recover any such costs. 10 And 11 no such costs would be recovered in a future Those are -- you know, those are 12 rate case. not -- there's no exposure to customers on 13 that sort of thing on those costs. 14 15 And lastly, we do appreciate Staff's comments and the work that it's done 16 17 to review this proposal. We've worked hard 18 to provide responsive information in response 19 to discovery requests. We do believe that 20 the Company put in a substantial initial 21 filing in this case, including the 22 supplemental information that was filed on May 10th, if memory serves me. It's the same 23 24 level of information that was provided in {DW 21-090} [DAY 2] $\{06-29-21\}$

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connection with the 2017 Aquarion-Eversource 1 transaction, if not more. 2 You know, and again, just to 3 comment on the fact that there's a pending 4 5 rate case. You know, there's also a pending rate case in Connecticut. It's not an 6 unheard-of situation. The Valley Water 7 8 System, which is also an NESC subsidiary, had a need for rate relief and was also -- you 9 know, had a pending rate case for a good 10 11 amount of time independent of anything. You 12 know, these companies continue to operate, and they have to operate in the ordinary 13 14 And for a regulated company, a rate course. 15 case filing is an ordinary course event. It 16 happens all the time. 17 So in closing, I do want to thank the Commission for its attention, Staff, and 18 19 all the parties for their participation. We 20 hear all the input. And we respectfully 21 request that the Commission grant the 22 petition to allow the transaction to move 23 forward. We do believe that we've 24 established that there's no net harm; that {DW 21-090} [DAY 2] $\{06-29-21\}$

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we've shown that it is in the public interest 1 2 and serves the public good, which, as indicated in our brief on the legal standard, 3 the Commission has previously viewed as 4 5 essentially equivalent. We've provided robust information in the record for the 6 7 Commission's consideration and respectfully 8 ask that you allow the transaction to proceed on that basis so these benefits can start 9 coming to customers as soon as possible. 10

12 CHAIRWOMAN MARTIN: Okay. Thank 13 you, Mr. Venora.

Thank you.

11

And I believe that is everyone for closings. So with that, we will conclude this hearing and close the record, other than leaving it open for the record request, which is Exhibit 27.

19Thank you, everyone, for your20testimony, for all the time that you've spent21here today. We are adjourned.22MR. VENORA: Thank you.

23(Whereupon the Day 2 Hearing concluded24at 12:47 p.m.)

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DAY 2 116 CERTIFICATE 1 2 3 I, Susan J. Robidas, a Licensed Shorthand Court Reporter and Notary Public 4 of the State of New Hampshire, do hereby 5 certify that the foregoing is a true and accurate transcript of my stenographic 6 notes of these proceedings taken at the place and on the date hereinbefore set 7 forth, to the best of my skill and ability under the conditions present at the time. 8 I further certify that I am neither 9 attorney or counsel for, nor related to or employed by any of the parties to the action; and further, that I am not a 10 relative or employee of any attorney or 11 counsel employed in this case, nor am I financially interested in this action. 12 The foregoing certification of this transcript does not apply to any 13 reproduction of the same by any means 14 unless under the direct control and/or direction of the certifying reporter. 15 16 17 18 19 20 Susan J. Robidas, LCR/RPR Licensed Shorthand Court Reporter 21 Registered Professional Reporter N.H. LCR No. 44 (RSA 310-A:173) 22 23 24 {DW 21-090} [DAY 2] $\{06-29-21\}$

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